

# Canterbury Policy Forum

## MEETING PACK

for

## Canterbury Policy Forum

Friday, 1 July 2022

1:00 pm

Held at:

MS Teams

N/a

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# AGENDA

## CANTERBURY POLICY FORUM

<b>Name:</b>	Canterbury Policy Forum
<b>Date:</b>	Friday, 1 July 2022
<b>Time:</b>	1:00 pm to 3:00 pm
<b>Location:</b>	MS Teams, N/a
<b>Committee Members:</b>	Aaron Hakkaart, David Ward (Committee Chair), David Griffiths, Hamish Barrell, Judith Batchelor, Matt Hoggard, Simon Hart, Simon Markham, Victoria van der Spek
<b>Attendees:</b>	Leo Milani, Amanda Wall, Maree McNeilly, Rosa Wakefield
<b>Apologies:</b>	Carolyn Johns, James Thompson, Katherine Trought, Mark Low, Murray Washington, Paul Numan, Tim Davie, Toni Durham
<b>Guests/Notes:</b>	Brendan Madly, Timaru District Council (for Mark Low) Martin Witt, Manager Health Promotion, Cancer Society NZ; Teresa Butler, Smokefree Support Practitioner for Te Puawaitanga Ki Ōtautahi Trust

### 1. Opening meeting

#### 1.1 Welcome, introductions and apologies 1:00 pm (5 min)

David Ward

#### 1.2 Confirmation of agenda 1:05 pm (2 min)

David Ward

#### 1.3 Confirmation of minutes 1:07 pm (3 min)

David Ward

Supporting Documents:

1.3.a Minutes : Canterbury Policy Forum - 1 Apr 2022	6
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#### 1.4 Actions 1:10 pm (5 min)

David Ward

### 2. For discussion and decision

#### 2.1 Cancer Society presentation: Smokefree Aotearoa 2025 Action Plan 1:15 pm (20 min)

David Ward

Amanda Dodd, Deputy Manager Health Promotion, Cancer Society NZ; Teresa Butler, Smokefree Support Practitioner for Te Puawaitanga Ki Ōtautahi Trust

## Supporting Documents:

2.1.a	CPF SmokeFree Paper July 2022.docx	12
2.1.b	CPF Smokefree Action Plan July 2022 Attachment 1.pdf	15
2.1.c	CPF Smokefree Action Plan July 2022 Attachment 2.pdf	17

**2.2 Future for local government update**

1:35 pm (15 min)

David Ward

An update on the Future for Local Government reform. There is no paper for this item.

**2.3 Building Consent Collaboration**

1:50 pm (5 min)

David Ward

An update on building consent collaboration. There is no paper for this item.

**2.4 Three waters 'better off' funding**

1:55 pm (15 min)

David Ward

To discuss where councils are in developing projects that will be funded through the Government's 'better off' funding. There is no paper for this item.

**2.5 Preparation for elections and the new triennium**

2:10 pm (15 min)

David Ward

Discussion on election period planning and induction for new elected members post-election. There is no paper for this item.

**2.6 Regional forums update and three-year work programme** 2:25 pm (10 min)

Maree McNeilly

## Supporting Documents:

2.6.a	CPF Regional Forums update and work programme July 2022.docx	19
2.6.b	Regional Forums Three Year Work Programme.pdf	22

**3. Working group updates****3.1 Working group updates**

2:35 pm (20 min)

## Supporting Documents:

3.1.a	CPF working group updates Jul 2022.docx	25
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**4. General business****4.1 General business**

2:55 pm (5 min)

**5. Close meeting****5.1 Close the meeting**

**Next meeting:** Canterbury Policy Forum - 30 Sep 2022, 1:00 pm

# MINUTES (in Review)

## CANTERBURY POLICY FORUM

<b>Name:</b>	Canterbury Policy Forum
<b>Date:</b>	Friday, 1 April 2022
<b>Time:</b>	1:00 pm to 2:30 pm
<b>Location:</b>	MS Teams, N/a
<b>Committee Members:</b>	Aaron Hakkaart, David Ward (Committee Chair), Carolyn Johns, David Griffiths, Hamish Barrell, James Thompson, Judith Batchelor, Katherine Trought, Mark Low, Matt Hoggard, Simon Markham, Tim Davie, Toni Durham, Victoria van der Spek
<b>Attendees:</b>	Amanda Wall, Maree McNeilly, Rosa Wakefield
<b>Apologies:</b>	Murray Washington

### 1. Opening meeting

#### 1.1 Welcome, introductions and apologies

David Ward welcomed everyone to the first meeting of 2022, noting that Hamish Barrell has joined the Forum as the new chair of the Canterbury Planning Managers Group.

#### 1.2 Confirmation of agenda

The agenda was confirmed and one item of general business was raised:

- carbon forestry and the current discussion papers on ETS afforestation incentives.

#### 1.3 Confirmation of minutes

**Canterbury Policy Forum 10 Dec 2021**, the minutes were confirmed as presented.

#### 1.4 Actions

The only outstanding action will be covered by the Natural Hazards Risk Reduction Group update.

### 2. For discussion and decision

#### 2.1 Review of Canterbury 2019 Overview

Amanda Wall spoke to the paper, highlighting that initially the Mayoral Forum asked for the overview document to get a clear view of wellbeing across the region. The CEs reviewed this late last year, noting that they would like to see data harmonised across the region and for it to be used to prevent problems.

Members discussed the overview, noting:

- that it is a useful snapshot of a point in time and it is good to have a regional reference point

- it is not widely used
- that councils tend to focus more on localised trends
- it is valuable for new people coming into council
- that the wellbeing thread of Future for Local Government discussions makes this data more relevant
- it could be valuable for people coming into the district, but it is unclear that it is used for this, or how it would be accessed for this purpose
- an online version updated more frequently would be supported as older data is less valuable
- increased collective work across the regional forums adds value to the overview
- the importance of narrative to support the data and trends over time
- whatever is produced needs to be tailored for the target audience.

Some thinking needs to be done around regional indicators, including what can be done at TA level.

Taituarā have a community wellbeings database which provides a rich source of data at territorial level, and this rolls up to regional level. It is relatively frequently updated but it can be difficult to work out which data is relevant. Infometrics data is also used a lot.

James noted that CDEM are working in putting profiles on a GIS platform so they can extract information almost to mesh block level to help in emergencies. There may be an ability to do something similar here.

Members discussed frequency and annual updates seemed to be preferred. There are challenges with this, for example whether to wait for a particular critical data set, and how you balance more and less frequent data sets. Once indicators are established and sources known it is perhaps a week of work to update each time.

The chair encouraged members to have another look at the overview, consider whether it's helpful and what other information they would like to see.



### Action

Amanda to review the feedback, including discussing GIS possibilities with James, and present next steps to the CEs Forum in May.

**Due Date:** 2 May 2022  
**Owner:** Amanda Wall



### Decision

The Forum provided feedback to the secretariat on the approach to update the document *Canterbury 2019: An Overview*.

**Decision Date:** 1 Apr 2022  
**Outcome:** Approved

## 2.2 Review of regional forums and working groups

David Ward spoke to the paper, noting:

- CEs have reviewed membership of all forums and working groups
- a role statement has been prepared for forums and working groups clarifying role and responsibilities for forum and working group members
- that these meetings are for the benefit of members.

Members provided feedback on Forum meetings, noting:

- that with the raft of government changes the Forum has been a good vehicle for cross-council connection and for reach into central government
- the value of hearing what's happening at other councils, making connections, understanding issues others are facing
- that the role statement helps understand roles and expectations
- a number of members noted the value of having speakers attend, particularly those who are able to offer new perspective on topical issues. Options suggested for future meetings were:
  - MfE to speak to RM reforms
  - Ngāi Tahu to speak to their vision for the takiwā
  - MBIE to speak to tourism issues
  - MPI to speak about forestry.

Three waters reform was discussed, and it was noted that this is being discussed at the Mayoral and CEs Forums regularly. A paper will be taken to the CEs Forum following discussion at the Operations Forum to ensure the approach is clear across all forums.

Maree noted that it can be difficult for the secretariat to know what to include on the agenda, and that members can suggest papers to be fed through the Forum and up to the CEs if needed.



### Decision

The Forum agreed to receive the update on changes made to the operation of the regional forums and working groups by the Chief Executives Forum.

**Decision Date:** 1 Apr 2022

**Outcome:** Approved

## 2.3 Financial and Developer Contributions

Hamish Barrell spoke to the paper, noting that these contributions are valuable to councils and that there is a wide variety and diversity of approaches. Over the past five years there was some planning for financial contributions to disappear but they have now been brought back in, and this contributes to diversity. There are opportunities for more consistency and alignment.

There is not yet a clear answer in terms of timing any increased alignment, but waiting for additional detail on the RM reforms later this year is prudent. Once this information is available the Planning Managers will be able to assess what makes the most sense.

The Enabling Housing bill is likely to be reduce the number of resource consents, which may result in less opportunity for financial contributions.

David noted that it would be interesting to hear from the Finance Managers Group on this.

Changes to financial contributions may have to go through the annual plan change process, which creates risk as submissions in this process could cause individual councils to diverge from an aligned approach.



### Action

Speak to the Finance Managers Group on Financial and Developer Contributions and seek their feedback.

**Due Date:** 31 May 2022

**Owner:** Hamish Barrell



### Decision

The Forum agreed to:

1. note the different financial and development contribution policies across Canterbury
2. note that following the resource management reform process, there may be value in establishing a more consistent approach across the region.

**Decision Date:** 1 Apr 2022

**Outcome:** Approved

## 2.4 Regional forums report and three-year work programme update

Maree McNeilly spoke to the paper, noting that the Chief Executives have asked that the work programme be prioritised and that forum and working groups' work programmes are aligned with the regional forums' three-year work programme.

Items can be added to the work programme by the Mayoral Forum and CEs Forum, and also by the regional working groups and forums.

The only outstanding item for the Policy Forum is overseeing the biodiversity strategy.

The Forum will look at adding new items following the elections later this year. There will be a focus on ensuring new actions are clear, achievable and specific.

Climate change is in the work programme, but it reports to the Climate Change Steering Group so is not listed against the Policy Forum. This item could be more clear and should also be reported to the Policy Forum.

Three waters is no longer on the work programme, following completion of the service delivery review, but transition work should still be reflected there.

David Griffiths is interested to understand how best to share work Christchurch City is doing in this space. The Climate Change Working Group is likely the best conduit for this.



### Action

Update the work programme to reflect the input of Forum members.

**Due Date:** 21 Apr 2022

**Owner:** Rosa Wakefield



### Decision

The Forum agreed to:

1. receive the report on regional forum meetings between November 2021 and January 2022
2. discuss progress with the three-year work programme and prioritisation of items to achieve the outcomes sought by the Plan for Canterbury in this local government term.

**Decision Date:** 1 Apr 2022

**Outcome:** Approved

## 2.5 Future for local government update - verbal update

David Ward gave a verbal update, confirming that the panel has been to most councils.

He noted that the first draft report, due in October, will be interesting and provide good reading for new councils in terms of direction setting.

Selwyn's session with the panel focused on local voice, local knowledge, local leadership. It was noted that while the expectation is on councils to deliver wellbeing it can't be done without central government support. Genuine partnership with iwi and central government is also a focus.

## 2.6 Building Consent Collaboration

David Ward gave a verbal update, noting that consent applications are still at record levels and inspectors and consent processing teams are still under the pump. The group has been valuable for relationships and will meet again this month.

## 3. Working group updates

### 3.1 Working group updates

#### Climate Change Working Group

The risk assessment has been delivered and is now on the Mayoral Forum website. This has already been presented to a number of councils, with presentations to other councils coming up. The Chair noted that members should check with their council secretariats to ensure these presentations have been booked.

The Working Group is now working on a stocktake of climate change work across all local authorities. By the end of July the group will have an implementation plan summarising these activities and next steps.

*It's Time, Canterbury* is the main communications platform for climate change information, and the comms team leading this are talking to all councils at the moment, seeking more local stories to include.

The implementation plan is not linked into the proposed Environment Canterbury climate change levy. The levy is just a proposal at this stage, and if councillors agree it would then would be developed through the long term plan, with what it would be used for to be determined, likely to be infrastructure but could be some of this adaptation type of work.

David Griffiths is presenting to Christchurch City on their district risk assessment on Tuesday, and this will be published on their website following this.

Members are interested in the national adaptation plan being delivered in August as it would be good to ensure Canterbury's work links into it. There is not much information available on this yet.

#### Natural Hazards Risk Reduction Group

This group has been re-formed. James noted that the Hurunui representative is Hannah Shields, a correction from the paper. James and Tim Davie are talking about how to ensure the Climate Change Working Group and Natural Hazards Risk Reduction Group are aligned.

The CDEM group plan is up for review. One of the first steps for this is creating a new regional risk profile, starting in May with workshops to create scenarios. Emergency managers at each council will be involved. If anyone wants more information on this they can talk to the emergency manager at their council or get in touch with James.

#### Planning Managers Group

The group had updates from MfE on RM reform at their February meeting. They are keen to understand if the Forum has any direction on what the Planning Managers should focus on over the next couple of months. Members can email Hamish with suggestions.

With regard to RM reform the Planning Managers have been thinking about spatial plans at a conceptual level, thinking about how we might work together and better align.

James noted that DIA are considering how to ensure rules are consistently applied nationally, and to ensure that they take regional council information into account. Currently each council reviews their own processes, and it was noted that without standardised software it would be difficult to standardise LIMs.



#### Decision

The Forum agreed to note attached written updates from the:

- a. Climate Change Working Group
- b. Natural Hazards Risk Reduction Group
- c. Canterbury Planning Managers Group.

**Decision Date:** 1 Apr 2022

**Outcome:** Approved

## 4. General business

### 4.1 General business

Carbon forestry is still a big issue for Waitaki District Council. David Ward shared an email received from LGNZ on 23 March.

Members discussed whether there is interest in doing a regional submission on MPI's discussion paper on it that is currently out for consultation. Waitaki and Ashburton are submitting themselves. Selwyn will support the LGNZ submission. Other members weren't sure for their councils but members agreed to rely on the LGNZ voice rather than doing a regional submission.



#### Action

Share LGNZ email with all members.

**Due Date:** 1 Apr 2022

**Owner:** David Ward

## 5. Close meeting

### 5.1 Close the meeting

**Next meeting:** Canterbury Policy Forum - 1 Jul 2022, 1:00 pm

**Signature:**\_\_\_\_\_

**Date:**\_\_\_\_\_

# Canterbury Policy Forum

**Date:** 1 July 2022

**Presented by:** Amanda Dodd, Deputy Manager Health Promotion, Cancer Society NZ

Teresa Butler, Smokefree Support Practitioner, e Puawaitanga Ki Ōtautahi Trust

## Smokefree Aotearoa 2025 Action Plan and Local Authorities

### Purpose

1. The purpose of this paper is to update the Policy Forum on upcoming consultation on legislation to implement the Smokefree Aotearoa 2025 Action Plan and request the Forum consider drafting a collective submission from the Canterbury Mayoral Forum on the Smokefree Environments and Regulated Products (Smoked Tobacco) Amendment Bill.

### Recommendations

**That the Canterbury Policy Forum:**

1. **agree to prepare a Canterbury Mayoral Forum submission on the Smokefree Environments and Regulated Products (Smoked Tobacco) Amendment Bill to implement the Smokefree Aotearoa 2025 Action Plan**
2. **request councils take the Smokefree Aotearoa 2025 Action Plan into consideration when updating council smokefree policies.**

### Background

2. The Smokefree Aotearoa 2025 Action Plan was released in December 2021. The Action Plan sets out the measures to eliminate the harm that smoked tobacco products cause our communities. An amendment to the Smokefree Environments and Regulated Products Act 1990 is needed to achieve the objectives of the Action Plan. The Smokefree Environments and Regulated Products (Smoked Tobacco) Amendment Bill was introduced into parliament in June 2022<sup>1</sup>.
3. The Cancer Society and Smokefree 2025 have prepared *Smokefree Aotearoa 2025 Action Plan & Local Authorities* (Attachment 1) which notes that local councils are well placed to advocate for legislative changes to implement the Action Plan.

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<sup>1</sup> <https://legislation.govt.nz/bill/government/2022/0143/latest/LMS708154.html>

## **Smokefree Action Plan 2025**

4. The Action Plan has six key focus areas:
  - ensure Māori leadership and decision making at all levels
  - increase health promotion and community mobilisation
  - increase evidence-based stop smoking services
  - reduce the addictiveness and appeal of smoked tobacco products
  - reduce the availability and appeal of smoked tobacco products
  - ensure manufacturers, importers and retailers meet their legal obligations.
5. The Action Plan sets out legislation to amend the Smokefree Environments and Regulated Products Act 1990 that will:
  - reduce nicotine to very low levels and restrict product design features that enhance the appeal and addictiveness of smoked tobacco products
  - significantly reduce the number of tobacco retailers authorised to sell smoked tobacco products
  - prevent tobacco retailers being concentrated in our most deprived neighbourhoods
  - create a smokefree generation where our future tamariki will never be able to purchase tobacco
  - require retailers selling vaping products to notify the Director General of Health before selling these.

## **Smokefree Environments and Regulated Products Act (Smoked Tobacco) Amendment Bill**

6. The Cancer Society and Te Puawaitanga Ki Ōtautahi Trust, on behalf of Smokefree Canterbury members, ask that all councils represented by the Canterbury Mayoral Forum:
  - make a Canterbury Mayoral Forum submission to the Smokefree Environments and Regulated Products (Smoked Tobacco) Amendment Bill
  - support councils' Youth Councils to similarly engage with the legislative consultation process.
7. In addition, councils are asked to consider the following reviews to smokefree policies, if not already included:
  - including restrictions on vaping
  - extensions to the scope of your smokefree policies beyond green space.

## Vaping

8. The Smokefree Environments and Regulated Products (Smoked Tobacco) Amendment Bill allows only authorised retailers to sell smoked tobacco products. The current proposal does not extend to vaping retailers.
9. The Kaipara District Council is putting forward a remit at the Local Government New Zealand Annual General Meeting on 28 July on the density and proximity of vaping retailers (see Attachment 2).
10. The remit is that LGNZ requests the government to:
  - restrict the sale of vaping products to R18 specialist vape stores.
  - develop proximity limits to prevent the clustering of vaping product retailers and protect young people.
11. The Cancer Society would request that Canterbury councils support the Kaipara District Council remit at the LGNZ annual general meeting and also seek the inclusion of restrictions on vaping products in the CMF submission to the Smokefree Environments and Regulated Products (Smoked Tobacco Amendment Bill).

## Next steps

12. If the Policy Forum agrees to prepare a CMF submission to the Smokefree Environments and Regulated Products (Smoked Tobacco) Amendment Bill, a nomination of a council to hold the pen on the regional submission will be required. The secretariat will support the nominated council on preparing and finalising the regional submission.

## Attachments

- Smokefree Aotearoa 2025 Action Plan & Local Authorities
- Kaipara District Council LGNZ Remit 2022

# Smokefree Aotearoa 2025 Action Plan & Local Authorities

## Transforming Aotearoa to a smokefree future by 2025

*"Together we will add to the work of the Tupeka Kore champions who were here before us and fought hard to eliminate the harm caused by tobacco products. Let us not forget all those who have passed away since the Smokefree Aotearoa 2025 goal was set. Five thousand people a year die from smoking related illnesses, many of which are whānau and we owe it to them to get it right, to persevere and eliminate smoking from our future."*

**Selah Hart**  
Chief Executive Officer  
Hāpai Te Hauora

Local authorities help drive a smokefree future by implementing smokefree outdoor policies.

Released in December 2021, the Government's [Smokefree Aotearoa 2025 Action Plan](#) sets out the measures to eliminate the harm that smoked tobacco products cause our communities. The plan has six key focus areas.

### Smokefree Action Plan focus areas



Ensure Māori leadership and decision making at all levels



Increase health promotion and community mobilisation



Increase evidence-based stop smoking services



Reduce the addictiveness and appeal of smoked tobacco products



Reduce the availability and appeal of smoked tobacco products



Ensure manufacturers, importers and retailers meet their legal obligations

### The Smokefree Action Plan sets out legislation that will:

- Reduce nicotine to very low levels and restrict product design features that enhance the appeal and addictiveness of smoked tobacco products
- Significantly reduce the number of tobacco retailers authorised to sell smoked tobacco products
- Prevent tobacco retailers being concentrated in our most deprived neighbourhoods
- Create a smokefree generation where our future tamariki will never be able to purchase tobacco
- Require retailers selling vaping products to notify the Director General of Health before selling these

*Smoked tobacco products are a leading cause of preventable death and disease in Aotearoa New Zealand and drive health inequity, particularly among Māori, Pacific and lower income communities. Nearly one in four (22.6%) deaths among Māori were attributable to smoking and nearly one in seven (13.8%) among Pacific people. <sup>1</sup>*



An amendment bill will be open for consultation from July 2022

To find out more about the submission process [Click here](#)

# Smokefree Aotearoa 2025 Action Plan & Local Authorities

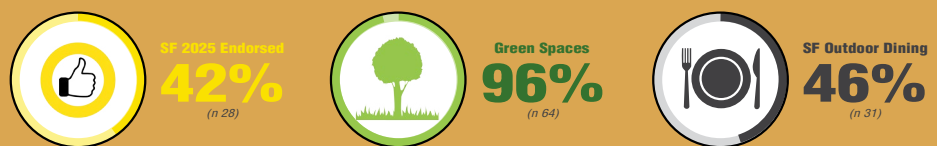
## What does the Smokefree Aotearoa 2025 Action Plan mean for local authorities?

*"Our people, our youngsters ought never to be able to buy cigarettes, and the only way that could happen is if it is not there on the market...you take them out of those shops you take them out of those garages, you take tobacco out of this country"*

**Dame Aroha  
Hohipera Reriti-Crofts  
(28 August 1938-20 May 2022)**

Both local and central government are committed to safer and healthier communities.

The Health Act 1956 states that it is the duty of every territorial authority 'to improve, promote and protect public health within its district'.<sup>2</sup> Smokefree policy implementation is a good example of how council policy supports public health. The NZ map of councils smokefree outdoor [policies](#) show us that:



Actions outlined in the plan will strengthen the work undertaken by Councils to reduce the harm tobacco causes in their community. A comprehensive range of measures are included (some of which are world firsts) to help reduce inequities in smoking rates and smoking related illness.

## How can local authorities support the Action Plan?

Local Councils are well placed to advocate for legislative changes to implement the Smokefree 2025 Action Plan in order to achieve better outcomes for the 'social, environmental, cultural, and economic wellbeing of communities'.<sup>3</sup>

Te Tiriti O Waitangi guarantees protection of Māori interests and values such as health and wellbeing, aligning with the Future of Local Government observation that, planned reforms 'will require dialogue between central government, local government, Iwi and Māori'.<sup>4</sup>

By participating in the submission process, councils can help ensure that the world - leading Smokefree Action Plan becomes a reality.

For further information please contact your local Cancer Society.

Email: [contact@cdc.org.nz](mailto:contact@cdc.org.nz)

Visit our advocacy page [click here](#)

*"I was with my peer grouping and somebody was smoking and they offered me one... something as simple as that. The 11 year old child in me had no idea that (smoking) would become a lifestyle."*

**Leisa Aumua  
Smokefree Canterbury  
Community Voices film**



<sup>1</sup> Walsh M, Wright K. Ethnic inequities in life expectancy attributable to smoking. NZ Med J. 2020 Feb 7;133(1509):28-38. PMID: 32027636

<sup>2</sup> <https://www.legislation.govt.nz/act/public/1956/0065/latest/DLM306680.html>

<sup>3</sup> Local Government Act 2002. <https://www.legislation.govt.nz/act/public/2002/0084/167.0/DLM170873.html>

<sup>4</sup> Ārewa ake te Kaupapa: Raising the Platform. Review Into the Future for Local Government. Interim Report September 2021. Source: [https://www.futureforlocalgovernment.govt.nz/assets/Uploads/DIA\\_16724\\_Te-Arotake-Future-of-Local-Government-Interim-report\\_22.pdf](https://www.futureforlocalgovernment.govt.nz/assets/Uploads/DIA_16724_Te-Arotake-Future-of-Local-Government-Interim-report_22.pdf)

# LGNZ Remit 2022

## Density and Proximity of Vaping Retailers

Proposed by Kaipara District Council

That LGNZ requests the Government to:

- Restrict the sale of vaping products to R18 specialist vape stores.
- Develop proximity limits to prevent the clustering of vaping product retailers and protect young people.

## Background Information

### Issue

Vaping products are widely available from generic retailers (e.g., dairies, service stations) and specialist vape retailers. To date, New Zealand has 713 specialist vape stores;<sup>1</sup> a British American vape brand is available from 2000 retail outlets throughout Aotearoa.<sup>2</sup> Vaping products are also available via several online stores (both NZ-based and international).

Dargaville's main street, Victoria Street, has 13 vape retailers: ten General Vape Retailers and three Specialist Vape Retailers, all within a 1km length. The three licensed Specialist Vape Retailers are located within 150m of each other.

Youth vaping has risen sharply over recent years; among 14 to 15 year olds, daily vaping rose from 1.8% in 2018 to 9.6% in 2021; among 14-15 year old rangatahi Māori, daily vaping rose from 5.9% in 2019 to 19.1% in 2021.<sup>3</sup> Widespread product availability normalises vaping and makes experimentation easier.

Many towns and regions around New Zealand also need to address the proliferation of vaping outlets and rising vaping among rangatahi.

### History

The widespread sale of vaping occurred in 2018, when the Ministry of Health lost a case taken against Philip Morris alleging their "HEETS" products breached the Smokefree Environments Act 1990. Until the Smokefree Environments and Regulated Products Amendment Act was passed in 2020, vaping products were largely unregulated and vaping manufacturers advertised their brands using youth-oriented promotions. Even post-legislation, retailers with little or no knowledge of vaping remain able to sell vaping products.<sup>4</sup>

Surveys of young people, such as the Youth19 survey and the Snapshot Year 10 survey conducted by ASH revealed many adolescents who had never smoked had begun vaping.<sup>5</sup> A 2021 report into youth

<sup>1</sup> <https://harp.health.nz/search/1DC97E34-E3F1-40E3-ADFE-30092B36F21C>.

<sup>2</sup> <https://vuse.co.nz/pages/store-locator>

<sup>3</sup> ASH NZ. Year 10 Snapshot Survey 2021 Topline – Youth Smoking and Vaping. Auckland: ASH NZ 2022.

Hoek J, Ball J, Robertson L, *et al.* Daily nicotine use increases among youth in Aotearoa NZ: The 2021 Snapshot Y10 Survey. In: Wilson N, ed. *Public Health Expert*. Wellington: University of Otago 2022.

<sup>4</sup> Hoek J, Freeman B. BAT(NZ) draws on cigarette marketing tactics to launch Vype in New Zealand. *Tobacco Control* 2019;**28**(e2):tobaccocontrol-2019-054967.

Bateman J, Robertson L, Marsh L, *et al.* New Zealand tobacco retailers' understandings of and attitudes towards selling Electronic Nicotine Delivery Systems: a qualitative exploration. *Tobacco control* 2020;**29**(e1):e25-e30.

Bateman J, Robertson LA, Marsh L, *et al.* An Analysis of E-Cigarette Marketing in New Zealand Tobacco Retail Outlets Prior to Legislative Change. *Nicotine & Tobacco Research* 2019;**22**(7):1221-1224

<sup>5</sup> Ball J, Fleming T, Drayton B, *et al.* New Zealand Youth19 survey: vaping has wider appeal than smoking in secondary school students, and most use nicotine-containing e-cigarettes. *Australian and New Zealand Journal of Public Health* 2021;**45**(6):546-553.

vaping found that 14.6% of those surveyed reported smoking one or more traditional cigarettes in the last 7 days and 26.6% reported that they had vaped (e-cigarettes) in the past 7 days. Almost all those (98%) who had smoked a traditional cigarette in the last week had also vaped in the last week. However, a significant portion (46.2%) of those who had vaped in the last week had not smoked a cigarette.<sup>6</sup> These data provide important evidence that youth vaping is rising rapidly and reveal that many young people who vape have never smoked.

The Smokefree Environments and Regulated Products Amendment Act 2020 extended many of the existing restrictions governing smoked tobacco products to vaping products. This legislation allows any business to sell vaping products as long as they follow the regulations for General Vape Retailers or apply to become a Specialist Vape Retailers.<sup>7</sup> However, the Vaping Regulatory Authority does not consider retailer density or proximity to facilities such as schools when assessing applications.

The Government's Smokefree 2025 Action Plan will introduce a provision requiring general retailers selling vaping products to advise the Director-General of Health that they are doing so. This provision aims to provide information on the number and type of retailers selling vaping products.<sup>8</sup>

We recognise that people who smoke and who have not been able to quit using existing treatments will benefit if they make a complete transition to vaping products and stop smoking. However, survey data showing rising vaping prevalence among young people suggests existing policy does not provide an appropriate balance between the needs of people who smoke and the rights of young people who do not, and who deserve protection from products that are designed to target them.

Limiting the retail availability of vaping products to specialist stores will not prevent people who smoke from accessing these products and instead will increase the likelihood they receive smoking to vaping transition advice that improves the chances they will stop smoking. Furthermore, people who smoke will continue to be able to access vapes through stop smoking services.

While we support the supply of vapes to people wanting to use these products to stop smoking, it is of the utmost importance that we also protect our community, particularly our rangatahi and other whānau who would not usually vape, from using these addictive products.

## Conclusion

The Smokefree Action Plan proposes that, in 2022, the Government will introduce an amendment Bill that allows only authorised retailers to sell smoked tobacco products. This measure will significantly reduce the current number of retailers, ensure retail supply is not concentrated in New Zealand's most deprived neighbourhoods, and further restrict young people's access to smoked tobacco.

We ask that the same measures are applied to restrict the number of vaping retailers and protect young people from an addiction that undermines their well-being.

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Hoek J, Ball J, Roberston L, *et al.* Daily nicotine use increases among youth in Aotearoa NZ: The 2021 Snapshot Y10 Survey. In: Wilson N, ed. *Public Health Expert*. Wellington: University of Otago 2022.

<sup>6</sup> <https://www.asthmafoundation.org.nz/assets/images/A-2021-report-into-youth-vaping.pdf>

<sup>7</sup> <https://www.health.govt.nz/our-work/regulation-health-and-disability-system/regulation-vaping-and-smokeless-tobacco-products/vaping-information-all-industry/vaping-information-specialist-vape-retailers#apply>

<sup>8</sup> Ministry of Health. 2021. *Smokefree Aotearoa 2025 Action Plan*. December 2021 Wellington: Ministry of Health.

# Canterbury Policy Forum

**Date:** 1 July 2022

**Presented by:** Secretariat

## Regional Forums update and three-year work programme

### Purpose

1. This report summarises outcomes from the regional forum meetings since the Policy Forum last met in April 2022 and provides the quarterly update on the three-year work programme.

### Recommendation

**That the Canterbury Policy Forum:**

1. **receive the report on regional forum meetings between March and June 2022**

### Key points

2. The Mayoral Forum met on 27 May.
3. The Chief Executives Forum met on 2 May.
4. The Operations and Corporate Forums met on 20 June.

### Canterbury Mayoral Forum

5. At its meeting on 27 May, the Mayoral Forum:
  - received a presentation from the Environment Canterbury team leading the *It's time, Canterbury* campaign
  - discussed a draft of the Triennial Agreement for the next local government term
  - discussed the transition process for the three waters reform programme with the Department of Internal Affairs' Three Waters Transitions Unit
  - discussed regional transport matters with the Ministry of Transport
  - received an update from Ben Clark, Regional Public Service Commissioner on the regional leadership group's COVID-19 response, and work on regional priorities
  - discussed the role and functions of the Regional Skills Leadership Group with the group's two co-chairs, and how the Mayoral Forum may add value to its work
  - discussed the resource management reform process with the Ministry for the Environment.

6. The Forum also received updates on the three-year work programme, an update from the Climate Change Steering Group, an update from the Chief Executives Forum, an update on the CWMS, an update on the CREDS, and received a report bringing together their activities, submissions and correspondence since the last meeting.
7. The Forum has its last meeting of the local government term on 26 August.

## **Chief Executives Forum**

8. At its meeting on 2 May, key items on the agenda for the Chief Executives Forum were:
  - the three waters transition, noting concerns around impacts of data collection requests on councils, and agreeing to write to the National Transition Unit seeking clarification around their information-gathering activities
  - the draft Mayoral Forum triennium agreement for the next local government term
  - receiving draft materials for communicating with potential candidates around local government elections
  - a Regional Public Service Commissioner update on the regional leadership group's COVID-19 response.

### ***Other agenda items***

9. The agenda for the meeting also covered the following matters:
  - updates on March/April meetings of the regional forums
  - an update on the regional forums budget
  - an update on the CWMS strategy
  - a review of the three-year work programme.
10. One of the items for the Chief Executives Forum's next meeting is to discuss audit issues with the chief executive of Audit New Zealand.

## **Operations Forum**

11. At its meeting on 20 June, the Operations Forum:
  - received an update on the Chief Executives Forum's engagement with Audit New Zealand and the Office of the Auditor-General about council audit processes
  - discussed the three waters reform transition process
  - received updates from the working groups that report to it as well as the Canterbury Joint Waste Committee
  - discussed opportunities for speakers and presentation at the one annual in-person meeting for the Operations Forum and the possibility of broadening the participants at this meeting to include working group members.

## Corporate Forum

12. At its meeting on 20 June, the Corporate Forum:

- received an update on the Chief Executives Forum's engagement with Audit New Zealand and the Office of the Auditor-General about council audit processes
- discussed its collaborative procurement project, and received a presentation from MBIE who have been assisting with analysis work for the project
- endorsed a funding application to the Chief Executives Forum from the Canterbury Public Records Act Executives Sponsors Group and the Canterbury Records and Information Managers Support Group for a records information transfer project
- received updates from the working groups that report to it.

## Three-year work programme

13. The three-year work programme was updated prior to the May Mayoral Forum. The updated programme is attached.

14. These updates reflect actions from the *Mayoral Forum's Plan for Canterbury* and other changes responding to central and local government initiatives.

## Next meetings

15. Scheduled forum meetings for the upcoming quarter are:

1 August	Chief Executives Forum
5 August	Mayoral Forum hui with Papatipu Rūnanga chairs
26 August	Mayoral Forum

## Attachments

- Attachment 1 - Regional forums three-year work programme

## Three-year work programme 2020–22

as at 23 June 2022

WHAT	TASK	PLAN FOR CANTERBURY PRIORITY	REPORTING TO	LEAD	ACTION	DUE	STATUS	UPDATE
Canterbury Water Management Strategy	To continue providing governance oversight and strategic support to the implementation of the Canterbury Water Management Strategy (CWMS)	Sustainable environmental management of our habitats	Mayoral Forum	Jenny Hughey	Request the Regional Committee to work with CWMS partners to re-engage communities and stakeholders on actions undertaken to deliver the CWMS across the region in order to maintain and nurture commitment to the delivery of the CWMS	30/09/2022	On track	Updated Zone Committee terms of reference approved at the Mayoral Forum 27 November 2020
	Renew community acceptance and commitment to the Canterbury Water Management Strategy				CWMS Regional Committee reports on progress towards the 2025 and 2030 goals	30/06/2022	On track	Work in progress with CWMS team
Build capacity and influence to understand climate impacts, risks and opportunities and incorporate these into regional planning documents and community awareness.	Complete our first regional climate change risk assessment, aligned with the national climate change assessment, and identify	Climate change mitigation and adaptation	Mayoral Forum	Climate Change Working Group	Progress Stage 3 of the Climate Change Risk Assessment	30/09/2022	On track	Preliminary advice considered March 2022. Draft implementation plan to be developed by July 2022
	Encourage all Canterbury local authorities to complete carbon footprint assessments, to inform action plans for reductions		Climate Change Steering Group Policy Forum	Corporate Forum	All Canterbury local authorities are encouraged and supported to commission council carbon footprint assessments	31/12/2020	Delayed	Working party reconvened in mid-2021, and all councils have agreed to adopt ISO:14064 as a standard for the collection of data. Reporting of the data has not been progressed collaboratively as there are at least seven different providers or methods of collection and collectively procuring a software programme doesn't appear feasible. CCC have offered to collate data from other councils for reporting; an update is needed from CCC on this.
CREDS 2016–2019 continuing work programmes	Food, Fibre and Innovation	Shared economic prosperity	Mayoral Forum	Secretariat	High value manufacturing Value added production	30/06/2022	On track	Work on industry roadmaps is nearing completion, industry clusters continue to be supported, and Te Ohaka and FoodSouth continue to support food businesses in their incubators.
Freshwater Package investments	Advocate with Government for the region's interests to be addressed in the investment decisions to support the Government's Freshwater Package	Sustainable environmental management of our habitats	Mayoral Forum		Add to the agenda for the Mayoral Forum meetings with Ministers.	30/09/2022	On track	Essential Freshwater Steering Group established in March 2021. Hon David Parker met with the Mayoral Forum in October 2021. Ashburton DC has prepared economic and social impact reports on the new Essential Freshwater regulations for the Ashburton district, which have been shared with CMF
Education Forum	Facilitate a forum of key tertiary education and training providers to enable the exchange of ideas and information and support collaboration Advocate for transition of secondary students to further study and training or work	Shared economic prosperity	Mayoral Forum	Dan Gordon	Forum meets at least twice each year	30/09/2022	On track	Forum meeting held 1st quarter 2021. RSLG Co-Chairs attended Mayoral Forum in May.
Skilled Workforce	Advocate with Government for education and immigration policies that deliver a skilled workforce now and into the future	Shared economic prosperity	Mayoral Forum		Add to the agenda for the Mayoral Forum visit(s) to Wellington	30/09/2022	On track	A submission has been made on the Productivity Commission's review of immigration settings.

Better freight options	Collaborate with South Island chairs of RLTC to drive multi-modal transport planning investment	Better freight transport options	Mayoral Forum			30/09/2022	On track	Regional Transport Committee held a South Island RTC Freight Summit on 28 March 2022
	Advocate with Government for investment in multi-modal transport outcomes, especially moving more long-distance freight by rail				Write to Ministers to advocate for Canterbury's position Add to agenda for Mayoral Forum visit(s) to Wellington	30/09/2022	On track	Met with Minister Wood 27 May 2021. The Forum has written to Minister Wood to raise issues with funding for the RLTP, and in particular resilience, maintenance and timing of NLTP decisions. Working with RTC to continue to advocate with Ministers, Ministry and NZTA
Three Waters	Support councils with Three Waters transitions	Three Waters services					On track	Details for this activity are to be developed. The CEs Forum will lead, with aspects of relevance to be handled by the relevant forums as they arise.
Update Canterbury Biodiversity Strategy	Oversee the review of the Canterbury Biodiversity Strategy 2008 to ensure alignment with the NZ Biodiversity Strategy 2020 and the proposed National Policy Statement on Indigenous Biodiversity	Sustainable environmental management of our habitats	Policy Forum		Agenda	30/09/2022	On track	Environment Canterbury's LTP includes the Canterbury Biodiversity Strategy review and work will commence when the Government announces the NPS IB. Canterbury Regional Biodiversity Champions Group established in Environment Canterbury.
IT systems and digital services	Lead development of a 10-year plan for Canterbury councils to move to a common platform for IT systems and digital services (including valuation and rating functions) and secure cost savings through group licensing procurement, with specific concrete actions to be implemented in each year of the 10-year plan		Corporate Forum	Chief Information Officers Group (CIOs)	Conduct a stocktake of where everyone is at	13/12/2022	On track	CCF agreed 16 March 2020 that CIOs will conduct a stocktake of Canterbury councils' IT platforms, applications and procurement / licensing cycles and investment intentions to inform planning to move towards a common platform by 2030. Information collated for DIA is to be sent to the CIOs to analyse; they will then report back to the Corporate Forum.
	Develop a business case (with value proposition and a request for funding) to go to member councils to test and build consensus on a collective vision, commitment and understanding of what it might mean over time for procurement and renewal cycles					30/06/2023	On track	Once the stocktake is complete this will proceed.
Procurement	Develop a proposal for a joined-up procurement system/service for Canterbury councils, including legal services provisioning Develop a proposal for consideration by member councils		Corporate Forum	Canterbury Finance Managers Group		30/03/2023	On track	In late 2020 Deloitte were contracted to analyse third-party expenditure by Canterbury councils, to inform collaborative procurement options. In August 2021 the CEs Forum approved funding to engage a consultant to evaluate collaborative procurement options. The Corporate Forum agreed to a three-phase approach in March 2022; the third phase of this will incorporate the consultant to advise on the most appropriate model going forward for Canterbury. Phase 1 expected to be complete by June 2022; phase 2 by September 2022; phase 3 estimated to be complete by March 2023. Andrew Thrift from MBIE's procurement team is attending the June 2022 Corporate Forum.

Implementing new Water Safety Plan format	Share advice and lessons between drinking water suppliers from implementing the new Water Safety Plan to improve compliance across the region		Operations Forum	Drinking Water Reference Group		15/11/2022	On track	15th Nov 2022 (a year after Taumata Arowai became the regulator) is the target date when all currently registered water safety plans need to have been submitted to Taumata Arowai through their Hinekorako portal. All councils are working towards this date to have all their WSPs and newly required source risk management plans submitted.
Resource Management Reform	Engage with central government on the resource management reforms through participation in the Local Government Forum of Chief Executives for resource management reform, reviewing and preparing submissions on new legislation, participating in Select Committte processes		Chief Executives Forum	David Ward	Jim Harland nominated for Local Government Forum of Chief Executives for resource management reform Policy Forum (through CPMG) keep watching brief on exposure drafts of the Natural and Built Environment Act and prepare to draft a regional submission when released	30/09/2022	On track	Mayoral Forum submission made on the Inquiry on the Natural and Built Environments Bill: Parliamentary Paper. MfE engagement workshop on reforms Nov 2021. Submissions being prepared on MfE engagement discussion document Feb 2022. Letter to sent to LGNZ, Taituarā, Department of Internal Affairs and Ministry for the Environment requesting Canterbury presence on national working parties and reference groups.
				Policy Forum	Policy Forum (with Climate Change Working Group & Canterbury Planning Managers Group) keep watching brief on drafts of Strategic Planning Act and Climate Change Adaptation Act	30/09/2022	On track	
Future for Local Government	Engage with central government on the future for local government by supporting development of a regional approach and participating in the Future for Local Government Review		Mayoral Forum	Chief Executives Forum	Progress actions from the Future for Local Government Workshop (April 2021) and actively participate in engagement with central government's Future for Local Government Review	01/04/2023	On track	Workshops were held with papatipu rūnanga chairs and central government regional directors in March and May 2021. The May session also included the chair and executive director of the Local Government Review Panel. A health workshop was held in July 2021.

# Canterbury Policy Forum

**Date:** 1 July 2022

**Presented by:** Working group chairs

## Regional working group updates

### Purpose

1. This paper includes written updates from the working groups that report to the Policy Forum.

### Recommendation

**That the Canterbury Corporate Forum:**

1. **note attached written updates from the:**
  - **Climate Change Working Group**
  - **Canterbury Planning Managers Group.**

### Working group updates

2. Written updates are attached from the Climate Change Working Group and Canterbury Planning Managers Group.
3. The Natural Hazards Risk Reduction Group Working group did not have anything to update the Forum on at this stage.
4. Working group chairs will verbally highlight any matters within their reports for the Forum's information.

### Attachments

Written updates from

- Climate Change Working Group
- Canterbury Planning Mangers Group

## Canterbury Regional Climate Change Working Group

<b>Significant activities in this quarter</b>	<ul style="list-style-type: none"> <li>The CCWG finalised a stocktake of adaptation and mitigation actions of local authorities in the region. This was presented to the Climate Change Steering Group for discussion on 3 June 2022.</li> <li>Co-development of a project implementation plan for regional climate action planning was started and is expected to be completed by September 2022, following several co-development meetings June-Aug. The project implementation plan will include scope, approach, resourcing, timeframes, engagement options.</li> <li>Initial thinking by the CCWG indicates support across the representatives for co-developing a framework for individual local authority action plans, which will include an integrated strategic front end.</li> </ul>
<b>Issues / risks / opportunities</b>	<p>The following risks exist for the regional climate action planning process:</p> <p>the project period straddles an election year in 2022 and runs the risk of protracted delays</p> <p>the project demands, in terms of time, on council staff and other stakeholders might be an added burden on already stretched capacity. Local authorities that have limited staffing and/or goods and services earmarked for working on climate change, currently struggle to deliver work other than attending Climate Change Working Group meetings.</p> <p>the continuing COVID-19 protection framework restrictions and public concerns regarding gatherings might also cause unforeseen delays</p> <p>the resource management system reform and review into the future for Local Government may also cause scope changes to extents currently unknown.</p>

### Work programme 2020–21

Regional Forums three-year work programme				
What	Who	By when	Measures of success	Status
<b>Build a common understanding</b> of where each member organisation is at in their response to climate change (mitigation & adaptation) and build this into a regional climate action planning project implementation plan.	CCWG	End of July 2022	Overview of local authorities' climate change response achieved and next steps in regional climate action planning identified and agreed.	Stocktake exercise of existing and planned local authorities' climate change response in progress (April – May 2022).

Canterbury Climate Change work programme				
What	Who	By when	Measures of success	Status
<b>Objective A: Capacity &amp; capability building</b> Priority Initiative A1: Continue to share information and expertise about climate change amongst partners and with our communities.	CCWG	Ongoing	Common understanding achieved.	Work in progress
<b>Objective B: Adaptation</b> Priority Initiative B1: Identify critical gaps in understanding of impact / risk or adaptation planning and develop a prioritised programme to address these	CCWG	Ongoing	Regional climate action planning project implementation plan completed (by July 2022).  Prioritisation and urgency assessment of risk identified in the Canterbury Climate Change Risk Assessment completed.	Work in progress
<b>Objective C: Transition &amp; mitigation</b> Initiative C2: Identify key threats and opportunities associated with transition and opportunities for partners to support a just and equitable transition for Canterbury.	CCWG	Ongoing	Regional climate action planning project implementation plan completed (by July 2022).	Work in progress
<b>Objective D: Advocacy &amp; engagement</b>	CCWG	Ongoing		Work in progress

<p>Priority Initiative D1: Work with the Climate Change Steering Group to engage with Central Government on climate change matters, including through submissions and other relevant matters.</p> <p>Initiative D2: Work with the Regional Climate Change Steering Group to strengthen our partnership with Ngāi Tahu and build relationships with key stakeholders (CDHB, SCDHB, insurance industry, agriculture industry) to better understand their position and the associated implications for Canterbury.</p> <p>Initiative D3: Engage with the public through the it's time Canterbury campaign and others to support the provision of consistent information and advice to the community.</p>				
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## Canterbury Planning Managers Group

<b>Significant activities in this quarter</b>	6 <sup>th</sup> May Canterbury Planning Manager's meeting held at Lincoln. 27 <sup>th</sup> May Attendance at Finance Manager's meeting in Christchurch
<b>Issues / risks / opportunities</b>	RM Reform: likely narrow window of opportunity for comment through Select Committee in 4 <sup>th</sup> quarter of 2022. Exposure draft of Indigenous Biodiversity National Policy Statement. Feedback closing 21 July 2022

### Work programme 2020–21

Regional Forums three-year work programme				
What	Who	By when	Measures of success	Status
Engage with central government on the resource management reforms through participation in the Local Government Forum of Chief Executives for resource management reform, reviewing and preparing submissions on new legislation, participating in Select Committee processes	Chief Executives Forum Canterbury Planning Managers Group	Ongoing		
Canterbury Planning Managers Group work programme				
What	Who	By when	Measures of success	Status
Implementing the regional policy programme	All Canterbury Councils	Next three years	An agreed Canterbury wider position on the relevant planning document	Ongoing
Undertaking joint submissions and advocacy on the resource management system reform and any new national direction released.	All Canterbury Councils	Next two years	Canterbury makes a position influence on the RM reform	Pending release of draft legislation
The regional collaboration work programme	All Canterbury Councils	On-going	Knowledge is shared and there is improved operation efficiency/effectiveness.	Ongoing