

CANTERBURY
Mayoral Forum

*A strong regional economy with resilient, connected
communities and a better quality of life, for all.*

Canterbury Mayoral Forum

BOARD PACK

for

Canterbury Mayoral Forum

Friday, 25 August 2023

8:30 am (NZST)

Held at:

Commodore Hotel

449 Memorial Avenue, Burnside, Christchurch

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AGENDA

CANTERBURY MAYORAL FORUM



Name:	Canterbury Mayoral Forum
Date:	Friday, 25 August 2023
Time:	8:30 am to 1:00 pm (NZST)
Location:	Commodore Hotel, 449 Memorial Avenue, Burnside, Christchurch
Board Members:	Anne Munro, Craig Rowley, Craig Mackle, Dan Gordon, Gary Kircher, Marie Black, Neil Brown, Nigel Bowen (Chair), Peter Scott, Phil Mauger, Sam Broughton
Attendees:	Alex Parmley, Angela Oosthuizen, Bede Carran, Hamish Riach, Hamish Dobbie, Jeff Millward, Stefanie Rixecker, Stuart Duncan, Will Doughty, Monique Croon, Amanda Wall, Maree McNeilly, Rosa Wakefield
Apologies:	Dawn Baxendale, Sharon Mason
Guests/Notes:	Owen Pickles, Chief Executive, Chatham Islands Council Lynn McLelland, Assistant Chief Executive, Strategic Policy & Performance, Christchurch City Council (for Dawn Baxendale) Tim Harris, Acting CE Selwyn District Council (for Sharon Mason)

1. Opening meeting

1.1 Karakia, welcome, introductions and apologies

8:30 am (5 min)

Nigel Bowen

Canterbury Mayoral Forum karakia

Ko Ngā Tiritiri o te Moana ngā maunga

Ko ngā wai huka ngā awa i rere tonu mai

Ko Ngā Pākihi Whakatekateka o Waitaha te whenua

Ko Marokura, ko Mahaanui, ko Araiteuru ngā tai

Tīhei mauri ora!

The Southern Alps stand above

The snow-fed rivers continually flow forth

The plains of Waitaha extend out

To the tides of Marokura, Mahaanui and Araiteuru

Behold, there is life!

1.2 Confirmation of agenda

8:35 am (5 min)

Nigel Bowen

1.3 Minutes from the previous meeting

8:40 am (5 min)

Nigel Bowen

Supporting Documents:

1.3.a	Minutes : Canterbury Mayoral Forum - 2 Jun 2023	9
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1.4 Action List

8:45 am (10 min)

Nigel Bowen

Supporting Documents:

1.4.a	Action List	21
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2. For discussion

2.1 Future for Local Government review - final report

8:55 am (30 min)

Nigel Bowen

Supporting Documents:

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2.2 Affordable Water - Entity I: go live timing

9:25 am (10 min)

Hamish Riach

Supporting Documents:

2.2.a	CMF Affordable Water - Entity I go live timing Aug 2023.docx	25
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2.2.b	CMF Affordable Water - Entity I go live timing Aug 2023 Attachment 1.pdf	27
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2.3 Future of the Canterbury Water Management Strategy Zone Committees

9:35 am (10 min)

Peter Scott

Supporting Documents:

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2.4 Regional Public Service Commissioner

9:45 am (15 min)

Ben Clark

Supporting Documents:

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2.4.b	CMF Regional Public Service Commissioner update Aug 2023 Attachment 1.pdf	38
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3. Morning tea

3.1 Morning tea

10:00 am (15 min)

4. For discussion

4.1 Climate Change Action Planning Reference Group update 10:15 am (5 min)

Dan Gordon

Supporting Documents:

4.1.a	CMF Climate Change Action Planning Reference Group update Aug 2023.docx	39
4.1.b	CMF Climate Change Action Planning Reference Group update Aug 2023 - Attachment 1.pdf	43

4.2 Regional biodiversity monitoring plan update 10:20 am (5 min)

Peter Scott

Supporting Documents:

4.2.a	CMF Regional biodiversity monitoring plan update Aug 2023.docx	44
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4.3 Briefing incoming Prime Minister and ministers after the General Election 10:25 am (10 min)

Hamish Riach

Supporting Documents:

4.3.a	CMF Briefing to incoming Prime Minister and ministers after the General Election Aug 2023.docx	50
4.3.b	CMF Briefing to incoming Prime Minister and ministers after the General Election Aug 2023 Attachment 1.pdf	53

5. For information

5.1 Chief Executives Forum report 10:35 am (10 min)

Hamish Riach

Supporting Documents:

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5.2 Mayoral Forum activities and engagements

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6. General business

6.1 General business 10:45 am (10 min)

6.2 Meeting review 10:55 am (5 min)

7. Minister James Shaw

7.1 Visit by Minister James Shaw 11:00 am (60 min)

Supporting Documents:

7.1.a	CMF Visit by Minister Shaw Aug 2023.docx	114
7.1.b	CMF Visit by Minister Shaw Aug 2023 Attachment 1 - Agenda and briefing note.docx	118
7.1.c	CMF Visit by Minister Shaw Aug 2023 Attachment 2.pdf	126

8. Close Meeting

8.1 Closing karakia 12:00 pm (1 min)

Nigel Bowen

Kia tau te rangimarie ki runga I nga iwi o te ao

Haumi e

Hui e

Taiki e

Let peace reign on all the people of the world

Fixed

Bound as one

8.2 Close the meeting

Next meeting: Canterbury Mayoral Forum - 24 Nov 2023, 8:30 am

MINUTES (in Review)

CANTERBURY MAYORAL FORUM



Name:	Canterbury Mayoral Forum
Date:	Friday, 2 June 2023
Time:	8:30 am to 12:40 pm (NZST)
Location:	Commodore Hotel, 449 Memorial Avenue, Burnside, Christchurch
Board Members:	Anne Munro, Craig Rowley, Craig Mackle, Dan Gordon, Gary Kircher, Neil Brown, Nigel Bowen (Chair), Peter Scott, Phil Mauger, Sam Broughton
Attendees:	Alex Parmley, Angela Oosthuizen, Bede Carran, David Ward, Dawn Baxendale, Hamish Dobbie, Stefanie Rixecker, Will Doughty, Maree McNeilly, Rosa Wakefield
Apologies:	Marie Black, Hamish Riach, Monique Croon, Jeff Millward, Stuart Duncan, Amanda Wall
Guests:	Councillor Ian Mackenzie (Environment Canterbury) (Item 2.3); Councillor Tutehounuku "Nuk" Korako (Environment Canterbury) (Item 4.1); Vince Barry, Regional Director Public Health Te Waipounamu National Public Health Service; Endine Dixon-Harris, Senior Advisor National Localities Team, Te Whatu Ora; Teei Kaiaruna, Principal Advisor - Design, National Localities Team, Te Whatu Ora and Analyst, Iwi Māori Partnership Boards, Service Development and Relations, Te Aka Whai Ora; Ben Clark Regional Public Service Commissioner (Item 4.5)
Notes:	Apologies: Sharon Mason, incoming Chief Executive, Selwyn District Council; Gerard Cleary, for Jeff Millward, Chief Executive, Waimakariri District Council; Councillor Iaeen Cranwell (Environment Canterbury) (Item 4.1)

1. Opening meeting

1.1 Karakia, welcome, introductions and apologies

The chair welcomed everyone to the meeting, and members joined in karakia.

Apologies and guests were noted as above.

1.2 Confirmation of agenda

The agenda was confirmed with two items of general business:

- the possibility of alternative venues for future meetings. Suggestions include having the dinner in Christchurch and touring Te Kaha, holding the November meeting in the Chathams following Zone 5&6, and travelling to Kaikōura. It was noted that the November meeting clashes with the Taituarā National Conference
- the possibility of having a joint meeting with the West Coast around affordable water reforms; this can be picked up after the election if affordable water reform is proceeding.

1.3 Minutes from the previous meeting

Canterbury Mayoral Forum 24 Feb 2023, the minutes were confirmed as presented.

1.4 Ministers' meetings debrief and next steps

The chair spoke to the paper, noting thanks to the secretariat for coordinating the visit with nine ministers in Wellington on 11 May.

Members discussed the meetings, noting:

- the value of the meetings in building relationships
- the intention to repeat these following the general election, perhaps early in 2024
- that it would be good to have commitments, particularly on flood resilience, from the relevant ministers
- the desire to follow up around flood resilience funding
- enthusiasm to have a longer meeting with Minister Shaw.

Regarding flood resilience funding, Peter is working with other Environment Canterbury councillors, the chair of Greater Wellington Regional Council and others, and is seeking to meet with Ministers McAnulty and Allen. Regional council budgets have the funds set aside for co-investment, and work is planned but central government matching will accelerate work and ameliorate risk. There is a shortage of resources with the right skills for the work but shovel-ready funding has attracted some to move into the field.



Action

Invite Minister Shaw to meet with the Forum for a dedicated meeting of 2-3 hours.

13 June Minister Shaw invited (and accepted) to attend Mayoral Forum meeting 25 August - agenda details to be finalised

Due Date: 15 Jun 2023

Owner: Maree McNeilly



Action

Write letters to Ministers Allen, Robertson and McAnulty expressing strong support for funding the flood resilience work, and to the opposition seeking commitment for funding, signed by all members.

Due Date: 15 Jun 2023

Owner: Maree McNeilly



Decision

The Forum agreed to note the key points from each meeting with Government Ministers as set out in the attachment to the paper and confirm next steps.

Decision Date: 2 Jun 2023

Mover: Anne Munro

Seconder: Peter Scott

Outcome: Approved

1.5 Action List

There were no outstanding actions.

2. For discussion

2.1 Resource management reform - first tranche regions

Stefanie spoke to the paper, noting the need for this group to have a kōrero around whether Waitaha/Canterbury is interested in engaging with tranche 1. She noted that legislation has not yet landed, but it is expected the two bills will become acts by the end of this term. The region needs to attend to the tension between environment and development, and regional planning committees will be fundamental to this. The intention is for every council to be represented on a regional planning committee, along with iwi and central government.

Members discussed:

- the process for involvement in tranches, and how this will be determined
- that RM reform is not one of the three priorities the Mayoral Forum has selected for focus this year so committing to this might create a need to reprioritise
- the potential to influence through involvement in scoping, and that involvement in scoping doesn't commit the region to tranche 1
- that involvement would be more compelling if there was good funding support for those involved in the first tranche, and the need for clarity around funding
- concern around disruption to district plan processes for some councils
- the possibility of changes to the reform following October's election
- the need to understand mana whenua views on reform before progressing
- unwillingness to take burden of being in first tranche given the lack of understanding of benefit
- willingness to explore engaging in scoping once there is a better understanding of what's involved, depending on capacity and so long as it doesn't commit the region to tranche 1
- what the Forum would need from government to make engaging worthwhile, e.g. being cost neutral, and whether we should be clear to elected members about these criteria.



Action

All members to seek their local papatipu rūnanga views on when to engage on resource management reforms.

5/07: Maree spoken to Patrick, more work still being undertaken at MfE, will wait to hear before following up again.

7/8: Papatipu Rūnanga advised ECan through Te Ropu Tuia meeting that they are not keen on being part of scoping exercise for FTR, which has been passed onto CMF members.

Due Date: 29 Jun 2023
Owner: Maree McNeilly



Action

Put together a paper on the scoping process for resource management reform and bring this back to the Forum.

28/07 Memo sent to Forum members along with meeting invitation to discuss 4 August 2023

Due Date: 28 Jul 2023
Owner: Stefanie Rixecker



Action

Set up a Teams meeting for members to consider whether to engage in scoping process, with papatipu rūnanga views and information on the scoping process feeding into the decision.

28 July Meeting arranged for 4 August 2023 @ 8am

Due Date: 4 Aug 2023
Owner: Maree McNeilly



Decision

The Forum agreed to note the information in this paper and identify any next steps required in response.

Decision Date: 2 Jun 2023
Mover: Neil Brown
Seconded: Craig Rowley
Outcome: Approved

2.2 Fluvial gravel management

The chair welcomed Environment Canterbury Councillor Ian Mackenzie to the meeting. Peter spoke to the paper, noting previous discussions around gravel in rivers, and that there are significant issues around gravel management in some rivers.

Ian noted key points around gravel management, including:

- one of biggest issues for commercial extractors is that you can't go through water to get the gravel, and by the time consent is granted to reroute a stream water has often already moved
- there are some remote localised places where gravel is above the level of the road creating issues
- it's not known how much of the gravel consented for removal across the region has been removed. However, it is known that all gravel consented for removal from the Waimakariri is taken, while only about half the amount consented is taken from the Ashburton River
- the river management team is working hard to encourage extraction from places that need it the most
- the river management team are seeking clarification with rūnanga on their positions on gravel extraction, reasons for these positions and ensuring rūnanga are informed on the extraction framework
- that river engineers have a holistic view of rivers which informs the framework
- that funding and jurisdiction of Environment Canterbury only applies to rated rivers, though some pinch points in other key rivers are also being addressed
- the value of councils submitting on Environment Canterbury plans noting the importance of flood resilience.

Kaikōura noted that they are keen to be included in stakeholder engagement, particularly due to issues around gravel resulting from the 2016 earthquakes. Stefanie noted enthusiasm to have Kaikōura and other TAs involved in this process.

Waimakariri noted they would like a rating review to happen in Ashley as soon as possible, and that perhaps the river rating team could connect with the Waimakariri drainage team as they are taking a district-wide rating for drainage.

Members discussed

- the desire for the Environment Canterbury river management team to talk to their councils on this issue

- that there are too many hurdles to collect a small amount of gravel, and the consenting process takes too long for a short-term consent
- whether councils should do the extraction themselves, remove from riverbed, and sell to contractors.

Ian noted that the river management team is meeting with contractors to seek advice on what would make it viable for them to extract from areas with excess gravel. Ian will check whether consent to take is an issue for contractors.



Action

Work with Ian on how to best provide information on gravel management to councils; in particular Mackenzie, Kaikōura and Waimakariri.

14 Aug Cr Mackenzie has had informal conversations with a number of Councils on this topic and is scheduling formal briefings with full councils on request. A meeting with SDC is being scheduled and others are invited to contact Cr Mackenzie for formal briefings if they require them.

Due Date: 28 Jul 2023

Owner: Stefanie Rixecker



Decision

The Forum agreed to note the information provided in this paper to support the discussion on matters relating to the management of gravel in rivers in Waitaha/Canterbury.

Decision Date: 2 Jun 2023

Mover: Peter Scott

Seconded: Craig Mackle

Outcome: Approved

3. Morning tea

3.1 Morning tea

The chair noted appreciation for David Ward's contribution to the Forum and wished him all the best for the years ahead, and presented a small gift of appreciation.

4. For discussion

4.1 Canterbury Mayoral Forum and Ngāi Tahu relationship

The chair welcomed Councillor Tutehounuku "Nuk" Korako to the meeting.

Nuk introduced himself to the Forum and spoke to the Canterbury Regional Council (Ngāi Tahu Representation) Act 2022, and the value of the two Environment Canterbury Ngāi Tahu councillors. He noted:

- that the Ngāi Tahu councillors were elected by the 10 papatipu rūnanga and now sit with the 14 other ECan councillors, and that each Ngāi Tahu councillor represents five of Canterbury's 10 papatipu rūnanga
- that the Rōpu Tuia partnership was established in 2012 and provides the basis of the partnership, with the legislated Ngāi Tahu councillors providing effect to this
- that there is real support from the chair, CE and council staff

Nuk spoke to issues raised by papatipu rūnanga, including:

- communication – mana to mana relationships between chairs and mayors are key, and Forum members need to find ways to have direct conversations face to face
- whakawhanaungatanga (process of establishing relationships), and how having this before discussing difficult topics builds mana to mana relationships
- the structure of rūnanga and role of Te Rūnanga o Ngāi Tahu, noting that Te Rūnanga remains at the centre but has decentralised much to the papatipu rūnanga
- that the original takiwā mana of Ngāi Tahu was with five hapū: Kāti Kurī, Ngāti Irakehu, Kāti Huirapa, Ngāi Tūāhuriri and Ngāi Te Ruahikihiki, and the whakapapa always comes back to these five
- the distinction between papatipu rūnanga chairs and upoko, noting that chairs are elected, while upoko is bestowed through whakapapa. There are only two upoko in Canterbury, but all 10 papatipu rūnanga have chairs, legally required to oversee their charitable trusts. He noted the parallels between rūnanga and mayoralties with councils and constituents
- the distinction between tangata whenua and mana whenua; tangata whenua has the right to be at rūnanga by whakapapa, while mana whenua owns the land
- rūnanga resourcing is a big issue, with statutory requirements to meet and many people and organisations seeking support, on very limited resources
- that rūnanga recognise the importance of the Forum, but that the issues important to the Forum are not necessarily important to Ngāi Tahu
- that Ngāi Tahu issues are very local, and they seek community infrastructure
- that mana lies with rūnanga for councils, so partnership should be direct with rūnanga, not with iwi
- that engagement needs to have a clear purpose with tangible benefits for rūnanga, and be clear on the best value use of time and ensure there is not duplication
- the need to be able to align advocacy on key issues
- the need to move this relationship forward to progress RM reforms
- that in some areas agreement will never be reached and there will be a need to agree to disagree
- whether the Forum should explore having a cultural secretariat to support engagement.

Hamish D thanked Nuk for Hurunui's trip to Kaikōura, noting this felt like a good step towards building that relationship.

The chair noted the need for this Forum to demonstrate value to papatipu rūnanga.



Decision

The Forum agreed to note the information provided in this paper to support the Mayoral Forum discussion on its relationship with ngā Papatipu Rūnanga and Te Rūnanga o Ngāi Tahu.

Decision Date: 2 Jun 2023
Mover: Nigel Bowen
Seconder: Neil Brown
Outcome: Approved

4.2 Changing context for local government

Hamish Dobbie spoke to the paper, noting that the chief executives discussed the Review into the Future for Local Government's upcoming report to Government and have proposed some principles that might be relevant for the region.

Members discussed the principles and the pending report, noting:

an additional principle should be added recognising that 91% of tax take is held by central government while local government deals with the public, and that there needs to be a fundamental change to the relationship and funding between central and local government that system design needs to be done with central government, local government and mana whenua working together

advance briefing dates have been advised for the local government sector to be briefed before the media. Members agreed that it is helpful to have agreement on perspective ahead of the release of the report

that sometimes better local outcomes are achieved by reducing some of the decision-making spaces, but that this can be hard to effectively communicate to the community

that there is likely to be change in this sector regardless of the election outcome in October

that funding is the biggest challenge

the importance of function over structure, and the need to consider how we create a local government sector that genuinely serves the community

the hope that LGNZ will drive discussion forward

Forum members agreed that there are strong relationships across Canterbury, and that we work well together. The Forum members have strong views about localism, local voice and working together collectively for the good of our communities, but will need to review the detail of the report before commenting further.

Members agreed that once councils have discussed the report the Forum can explore whether further a workshop is needed to discuss further.



Action

Circulate speaking points for media engagement prior to release of the report, including the strong current relationship across Canterbury, and the importance of function rather than form.

14/06: Circulated for feedback, awaiting confirmation.

Due Date: 19 Jun 2023
Owner: Maree McNeilly



Action

Confirm with members whether there is a need for further discussion following the release of the Review into the Future for Local Government report.

12/07: Meeting scheduled for 20 July.

Due Date: 27 Jul 2023
Owner: Maree McNeilly



Decision

The Forum agreed to:

1. note the information provided in this paper to support a conversation about the changing context for local government in Aotearoa / New Zealand
2. add a principle to those suggested in the paper noting the highly inequitable allocation of tax-based funding between central government agencies and local government given the current allocation of responsibilities
3. confirm the high-level principles that there is general Mayoral Forum agreement on for the future direction of local government in Aotearoa / New Zealand.

Decision Date: 2 Jun 2023

Mover: Nigel Bowen
Seconded: Sam Broughton
Outcome: Approved

4.3 Regional Policy Statement review 2023-2024

Peter spoke to the paper.

Stefanie noted that this work is mandated under the Essential Freshwater programme, and that a compromise has been made to not meet the December 2024 deadline in order to work with ngā rūnanga.

It was noted that the engagement plan in the paper's attachment 2 engages with territorial authorities through the Planning Managers Group, and not through politicians.



Share Regional Policy Statement through councils

Ensure the Planning Managers Group are advised to ensure details of the Regional Policy Statement review are shared through councils, including with mayors and councillors.

14 Aug Engagement with Councils and staff is occurring as part of the What's our Future Canterbury campaign.

Due Date: 29 Jun 2023
Owner: Stefanie Rixecker



Decision

The Forum agreed to receive the update on the Canterbury Regional Policy Statement review.

Decision Date: 2 Jun 2023
Mover: Peter Scott
Seconded: Nigel Bowen
Outcome: Approved

4.4 Climate Change Action Planning Reference Group update

Dan spoke to the paper noting that this covers the vision, outcomes and objectives for climate action planning. The reference group is now looking to refine these and develop a communications plan, as well as looking to incorporate actions into LTPs; the secretariat is working on briefing materials to support discussions at councils. There is a lack of rūnanga representation on the working group and this is a work in progress to resolve..

Members discussed the paper, noting:

- the need to ensure action planning works for councils at different stages of progress in the climate space
- whether there is an opportunity for the vision to be more aspirational than low emissions
- the diversity of views and council positions in this space, and that for some committing to low emissions is a big step forward
- that there is not yet an agreed view on offsetting emissions, though Rod Carr spoke at the last meeting of the Climate Change Action Planning Reference Group and noted that offsetting is not a viable path forward.



Decision

The Forum agreed to receive the draft vision and principles for the Canterbury Climate Partnership Plan.

Decision Date: 2 Jun 2023

Mover: Dan Gordon
Seconder: Gary Kircher
Outcome: Approved

4.5 Canterbury Water Management Strategy update

Peter spoke to the paper.

Sam noted that Selwyn District Council is seeking an alternative to zone committees. Stefanie noted that attention will be given to this, but not this year, due to resource constraints.



Decision

The Forum agreed to receive the report on the region-wide progress of the Canterbury Water Management Strategy for January to March 2023.

Decision Date: 2 Jun 2023
Mover: Nigel Bowen
Seconder: Peter Scott
Outcome: Approved

4.6 Te Whatu Ora Health NZ localities update

Taken after 5.1 at 12pm.

The chair noted the discussion held in August 2022 when the Forum met with Rob Campbell. Vince Barry, Endine Dixon-Harris, Teei Kaiaruna, and Ben Clark joined the meeting.

Vince noted that this is about a fundamental reform of the health system, and that if we are going to have a focus on wellbeing we need to think about deinstitutionalising and handing responsibility to communities.

Vince, Endine and Teei spoke to key points from the presentation and learnings so far, noting:

- this is about communities determining what they need
- 12 localities have been provisionally established
- the process in determining localities involves:
 - establishing an iwi/Māori partnership board
 - confirming the locality boundary
 - engaging with councils – though best practice would be for councils to work together with iwi on locality boundaries
 - determining who will be in the locality partnership group
 - once established the locality partnership group facilitates a collective impact process across local authorities, intersectoral groups, schools, churches, maraes etc.
- iwi/Māori partnership boards will influence what localities look like. Want to ensure all communities are represented
- iwi/Māori partnership boards are currently being established for Te Wai Pounamu
- health will fund health, and local authorities will fund social determinants
- that localities might sit within one council, or be spread across three or four councils, with representation from each council
- the next rollout of localities will include up to 22, but none in Te Wai Pounamu
- ideally localities will have a minimum of 20k people for effective use of funding for communities; the maximum is not yet understood but will be much larger in urban settings

- that in Te Wai Pounamu there's a disconnect between iwi, mana whenua, and local authority involvement
- partnership working groups are far wider than health, health has just taken a seat at this table
- that although localities are not fund holding or commissioning they will influence areas for investment.

Teei encouraged the Forum to talk to iwi around boundaries and number of localities as they are looking at these currently.

Members noted:

- Mid and south Canterbury councils have met with Arowhenua and are engaged with Fiona Pimm. They are keen for more rapid progress but need visibility of the plan in order to realise benefits for communities
- Waitaki understood from Minister Little that they would be in the next tranche of localities; it was noted that current trials have happened without iwi/Māori partnership boards in place
- concern at the allocation of funding for health, as local government currently funds a lot of health and wellbeing resource without central government support. Teei noted that this is being discussed at a Ministerial, regional and local level
- that it is good to see conversations happening about an integrated commissioning approach between health and local authorities and communities, but it's concerning that mayors and CEs in this room are not engaged.

The chair thanked the guests for their input and noted the need to engage with mana whenua on localities.

Members discussed next steps, noting that the Forum can think collectively on how to achieve the best outcomes without confirmation of boundaries, and the need to consider capacity of rūnanga when engaging on localities.



Action

Vince to provide a response on timing for Waitaki moving into the localities model.

21/06: Maree has emailed Vince and he is working on this, he intends to provide a response by 23/06

23 June, Vince Barry has provided Kylie Ormrod's contact details, national lead for Localities - these have been passed onto Alex & Gary to progress.

Due Date: 22 Jun 2023

Owner: Maree McNeilly



Explore the best way forward for discussions on health localities

Seek advice from those involved in the work occurring in mid and south Canterbury on best way forward for rest of Canterbury local authorities to progress discussions on health localities.

7 August: South/Mid Canterbury Mayors to update CMF on process to date.

Due Date: 25 Aug 2023

Owner: Maree McNeilly



Decision

The Forum agreed to note the update from Te Whatu Ora Health New Zealand and Te Aka Whai Ora Māori Health Authority on localities.

Decision Date: 2 Jun 2023

Mover: Nigel Bowen

Seconded: Craig Rowley

Outcome: Approved

5. For information

5.1 Affordable water reform

The chair noted this is in a holding pattern, and that following the election will look to meet with the West Coast.

5.2 Chief Executives Forum report

The paper was taken as read.

It was noted that CEs discussed Forum attendance and how it would be good to encourage teams to ensure the right people are attending the right meetings.



Decision

The Forum agreed to:

1. receive the quarterly report from the Chief Executives Forum
2. note the updates on work under way or completed on the Mayoral Forum's key actions in the Mayoral Forum's Plan for Canterbury 2023-2025.

Decision Date: 2 Jun 2023
Mover: Nigel Bowen
Seconded: Neil Brown
Outcome: Approved

5.3 Mayoral Forum activities and engagements

The paper was taken as read.



Decision

The Forum agreed to receive the update on Mayoral Forum activities and correspondence since the Forum's last meeting on 24 February 2023.

Decision Date: 2 Jun 2023
Mover: Dan Gordon
Seconded: Craig Rowley
Outcome: Approved

6. General business

6.1 General business

There was no general business.

7. Close Meeting

7.1 Meeting review

Members agreed to work through options for a meeting in another district, potentially aiming for Kaikōura in early 2024.



Action

Explore options for a Mayoral Forum meeting in another district for 2024.

21/06: This has been added to the CEs Forum and Mayoral Forum agendas for July/August

Due Date: 1 Oct 2023

Owner: Maree McNeilly

7.2 Closing karakia

The meeting was closed with karakia.

7.3 Close the meeting

Next meeting: Canterbury Mayoral Forum - 25 Aug 2023, 8:30 am

Signature: _____

Date: _____

Action List

Canterbury Mayoral Forum



As of: 17 Aug 2023

Share Regional Policy Statement through councils

In Progress

Ensure the Planning Managers Group are advised to ensure details of the Regional Policy Statement review are shared through councils, including with mayors and councillors.

14 Aug Engagement with Councils and staff is occurring as part of the What's our Future Canterbury campaign.

Due Date: 29 Jun 2023

Owner: Stefanie Rixecker

Meeting: 2 Jun 2023 Canterbury Mayoral Forum, 4.3 Regional Policy Statement review 2023-2024

Explore the best way forward for discussions on health localities

In Progress

Seek advice from those involved in the work occurring in mid and south Canterbury on best way forward for rest of Canterbury local authorities to progress discussions on health localities.

7 August: South/Mid Canterbury Mayors to update CMF on process to date.

Due Date: 25 Aug 2023

Owner: Maree McNeilly

Meeting: 2 Jun 2023 Canterbury Mayoral Forum, 4.6 Te Whatu Ora Health NZ localities update

Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Nigel Bowen, Chair

Future for Local Government review – final report

Purpose

1. The purpose of this paper is to provide an opportunity for Forum members to discuss options for responding to the recommendations in the Future for Local Government review panel's final report.

Recommendations

That the Canterbury Mayoral Forum:

1. **note that the Canterbury Chief Executives Forum is exploring greater cooperation between Canterbury councils and the opportunities for collaboration and shared services across the region**
2. **agree to share the outcomes from their discussion on the Future for Local Government review panel's recommendations with the Local Government New Zealand advisory group.**

Background

2. The Future for Local Government review panel released their final report, [He piki tūranga, he piki kōtuku](#), on 20 June 2023.
3. The final report builds on two reports released by the panel during the two-year review - [Arewa ake te Kaupapa](#), an interim report released in September 2021 and [He mata whāriki, he matawhānui](#), the draft report that was consulted on.
4. [A technical report](#) has been released with the final report that includes links to many documents that provide insight into the thinking, analysis and evidence that underpin the final report as well as a [submissions summary](#).
5. The Canterbury Mayoral Forum's submission can be accessed [here](#).
6. The report stresses the critical role local government has in building place-based resilience that supports communities, intergenerational wellbeing and strong local democracy. It notes that local government has the opportunity to determine its own future and lead the reform process with a united voice, but central government must get behind and support.

7. The Canterbury Mayoral Forum met in July to discuss their next steps following the release of the report. The discussion focused on opportunities for shared services across the region, noting that a number of councils already share services in various ways.

Shared services opportunities

8. There are a variety of groups within Canterbury where councils collaborate such as this forum and its supporting forums and working groups, regional committees, Greater Christchurch Partnership, etc.
9. Along with collaboration, several neighbouring councils are also doing work in the shared services space, however there is an opportunity for councils to take a more deliberative approach to this across the region.
10. The Chief Executives Forum has met and discussed this matter. They shared the view that it is critical that they take the lead in driving shared services across the region and to that end have established a sub-group to explore greater cooperation between Canterbury councils and the opportunities for collaboration and shared services across the region.
11. The sub-group has met on two occasions and is in the process of formulating a review of what shared services currently exist, what else could be considered and how the region can maximise the benefits of future shared services. The group will report to the Chief Executives Forum and in turn to this forum.

Report recommendations

12. The report made 17 recommendations across five themes. Most recommendations will require central government buy-in or are subject to legislative change and/or funding.
13. Recommendations one through six; eight, nine, and eleven to seventeen all require some form of central government action and/or legislative change.
14. Both major political parties have indicated that progress on any of the recommendations from the report will not advance until after the October general election. Pre-election manifestos will help build a picture of the level of political parties' support for all, or any, of the panel's recommendations.
15. Recommendation ten – local government and councils develop and invest in democratic innovations, including participatory and deliberative democracy processes – is something that several councils already do within their communities for a variety of projects and activities.
16. A key recommendation in the report is recommendation seven, which is to 'initiate a reorganisation of local government to strengthen, support, and resource councils to plan for and respond to increasing challenges and opportunities, and to set local government up for a more complex future.'

17. The Panel has recommended two models for the structure of councils: a new unitary model and a combined network model.
18. The report acknowledges that moving to a new structure will be complex and take time and it suggests that councils must lead the reorganisation process in their areas, in collaboration with communities and hapū/iwi.
19. There is value in the Mayoral Forum having a conversation about the range of possible options for reorganisation, from those proposed in the report and others such as a status quo with more shared services, regional hybrid model(s), stronger community boards.
20. Given the uncertainty over if, or when, any changes from the Panel's report might be implemented, it is timely for the Forum to carefully consider this and the other recommendations in the report so it can be ready to engage following the October elections.
21. Local Government New Zealand has established a Future for Local Government advisory group to develop a consensus position or consensus positions on the Future for Local Government report. There is an opportunity for consensus views from the Forum's discussion to be conveyed to the LGNZ Advisory Group.

Next steps

22. The Chief Executives will report quarterly on the work investigating shared services for the region.
23. Those areas where there is Mayoral Forum consensus from today's discussion will be conveyed to the LGNZ Future for Local Government advisory group.

Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Hamish Riach, Chair Chief Executives Forum

Affordable Water – Entity I: go-live timing

Purpose

1. The purpose of this paper is to discuss the letter from the National Transition Unit, provided at attachment 1, with respect to councils' preferences for the go-live timing for Entity I.

Recommendation

That the Canterbury Mayoral Forum:

1. **advise the National Transition Unit if there is collective agreement for a preferred go-live date for Entity I.**

Background

2. The National Transition Unit from the Water Services Reform Programme wrote to each council which makes up Entity I seeking a preferred go-live date for the new entity (attachment 1).
3. The questions asked were:
 - when would your council ideally wish Entity I to go-live?
 - are there reasons you would like to share as to why your council favours a specific go-live date?
 - is there more than one go-live date that your council feels could accommodate their needs?
4. The National Transition Unit noted a single collective response from Canterbury/West Coast councils would be welcome, as would individual responses.

Discussion

5. The Canterbury Chief Executive Forum, along with West Coast council Chief Executives/representatives, discussed this issue at their meeting on 31 July 2023.
6. The discussion acknowledged that there may well be differences from an operational perspective and a political perspective on the preferred go-live date. The discussion on 31 July focused solely on an operational viewpoint.

7. While the discussion did not result in a unanimous consensus, a strong majority of those present preferred a go-live date of 1 July 2025 from an operational perspective, particularly because of the:
 - difficulty of transitioning mid-financial year;
 - need to provide future certainty for staff;
 - risk of losing staff to other entities if Entity I is established last; and
 - challenge for councils of meeting regulatory requirements.

Next steps

8. Depending on the discussion at the Forum's meeting, the preferred go-live date from a Canterbury Mayoral Forum perspective will be provided to the National Transition Unit of the Waters Services Reform Programme.

Attachments

- National Transition Unit letter Entity I: Canterbury/West Coast Go Live Timing Preference

7 July 2023

Mayor Neil Brown
Ashburton District Council
P O Box 94
ASHBURTON 7740

Dear Mayor Brown

Entity I: Canterbury/West Coast Go Live Timing Preference

On 5 July 2023, members of the National Transition Unit held a roadshow in Christchurch to update council executives on the latest water reform developments. In addition to providing an update, we canvassed how best to obtain feedback from Councils on their preferred go live date for the Canterbury/West Coast region. It was agreed at the meeting that the National Transition Unit should write to each Council seeking their views on a preferred entity go live date. This correspondence therefore represents an invitation for your Council to provide such feedback. In particular we are seeking a response to the following questions:

- When would your Council ideally wish entity I to go live?
- Are there reasons you would like to share as to why your Council favours a specific go live date?
- Is there more than one go live date that your council feels could accommodate their needs?

Should Canterbury/West Coast Councils choose to provide a single collective response then this would certainly be welcome, however we would still be pleased to receive any additional feedback from your Council.

I would also welcome the opportunity to meet with your Council or Executive to hear perspectives first hand or to discuss other reform related matters.

Ideally, we would appreciate receiving a response by the end of July 2023. This will provide the National Transition Unit sufficient time to provide the Minister with a national view on entity go live staging.

Yours faithfully



Michael Brewster
National Transition Unit

c.c. Hamish Riach
Chief Executive
Ashburton District Council
P O Box 94
ASHBURTON 7740

c.c. Heather Shotter

Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Peter Scott, Environment Canterbury

Future of the Canterbury Water Management Strategy Zone Committees

Purpose

1. The purpose of this paper is to seek guidance from the Canterbury Mayoral Forum on a proposal to initiate an evaluation and review of the Canterbury Water Management Strategy (CWMS) zone committee structure so that decisions on their future can be made in 2025.

Recommendations

That the Canterbury Mayoral Forum:

1. **agree to an evaluation and review of the CWMS structures by 2025**
2. **endorse ongoing commitment to the CWMS zone committees until a proposed review is concluded in 2025.**

Key points

2. The CWMS is governed by the Mayoral Forum, and CWMS zone committees are joint committees of relevant city/district councils and the regional council.
3. The CWMS remains a key pillar for driving water management outcomes in Canterbury.
4. There are, however, questions regarding the future of the CWMS zone committees in the face of national policy and the review of the Regional Policy Statement (RPS).
5. However, zone committees remain a critical vehicle for connecting into and across communities on water management issues and continue to be a valuable mechanism for contributing to catchment leadership, Essential Freshwater implementation and RPS development.
6. Providing a clear path forward is overdue. While we note the CWMS is creaking under the volume of change occurring, more dust needs to settle before we re-assess the CWMS.
7. The Mayoral Forum has an opportunity to consider how to leverage off the CWMS and continue to provide regional leadership on resource matters into the future.

8. Environment Canterbury seeks the Mayoral Forum's and councils' ongoing commitment to the zone committees until a proposed review is concluded in 2025.

Opportunity

9. Canterbury's water resources remain vitally important to the region and to the nation. Lakes, rivers, streams and aquifers are used for hydro electricity generation, agricultural production and drinking water, as well as for a range of customary and recreational uses. Water is an essential and integral part of the connection between Ngāi Tahu as mana whenua and the natural environment.
10. In the early 2000s there was a collective response to the possibility of an increasingly dry climate and a need to secure water resources to drive economic development in the rural sector. The Mayoral Forum unified local leadership to rally behind the Canterbury Water Management Strategy in response to drought resilience, economic development and the tensions around water allocation.
11. Over the past decade, the CWMS has demonstrated that Canterbury can move from laggard to leader. Water management issues have been tackled head on by the community through the CWMS and much of the national policy direction we are now seeing emerges from the approach taken in Canterbury.
12. The national policy framework for water is now more directive, leaving little room for self-determination at a local level. And the strategic drivers have evolved. There is a greater need to recognise partnership in water management decision making. We are seeing the evidence of climate change (flooding events) manifest far quicker than previously thought. Constraints of water availability and on greenhouse gas emissions are likely to shape the regional economy in ways we haven't imagined yet.
13. What we used to call 'sustainability' is now about resilience and viability. There is an opportunity to develop a response to these problems that connects the concept of Te Mana o te Wai with a prosperous and resilient regional economy. A key question for local government will be what does a strategic response look like?
14. Local leadership is still required. Communities should still be able to discuss problems and develop solutions locally. There is still opportunity for regional scale strategic leadership and local ownership of water management issues. But it is likely to need to take a different form.

Background

Background – CWMS the past decade

15. The CWMS is a regional water management strategy, published in 2009, and developed by the Mayoral Forum.
16. The CWMS evolved out of the Canterbury Strategic Water Studies (published 1999, 2005 & 2006) and focused on how to ensure water was available to support economic

growth. The remit of the strategy was broadened to include a wider range of values in recognition of the multiple interests in water management and the highly adversarial nature of water allocation at the time which was leading to poor outcomes for the community and the environment.

17. Through the CWMS the Mayoral Forum was able to provide leadership and direction to help resolve these complex issues at a regional level in the absence of any strong national direction.
18. The CWMS is as much a collaborative, social process as it is a technical strategy making process. The CWMS today can be thought of as both the 'blue strategy book' containing regional vision, principles, priorities, targets and goals, as well as the social infrastructure of the zone committees and the CWMS Regional Committee.
19. The CWMS also gave a welcome opportunity for mana whenua to have a voice in how water management occurred in the region. This voice was one of many voices at that table with Rūnanga representatives on zone committees alongside representatives from the community, territorial authorities and Environment Canterbury.
20. Zone committees have played an important role in developing a full suite of actions to achieve outcomes through the Zone Implementation Plans (ZIP) and Zone Implementation Plan Addendums (ZIPA). The committees have also played an important role in being the lightning rod for the community discussion in the development of the Land and Water Regional Plan (LWRP) and the implementation of freshwater initiatives on the ground.

Shifts in policy and partnership

21. Over the past decade there has been significant development in the wider policy and regulatory context that is now challenging the CWMS. The National Policy Statement for Freshwater Management (NPS-FM) 2020 introduces the hierarchy of obligations, strengthened concept of Te Mana o te Wai, and the requirement for long term visions for freshwater to be included in the RPS.
22. This regulatory direction overlaps with and displaces some of the core elements of the CWMS – a non-statutory initiative. The resource management reforms, future of local government, and water services reform are also altering the roles, responsibilities and relationships within local government (see attachment 1).
23. The NPS-FM also requires regional councils to engage with mana whenua 'to the extent they wish to engage' by identifying a local approach to freshwater management and giving effect to Te Mana o te Wai.
24. In working with mana whenua to date, Papatipu Rūnanga have stated a wish to engage on an Integrated Planning Framework programme, in partnership at a governance level.

The Integrated Planning Framework

25. This new Integrated Planning Framework will, over time, replace several existing plans, including the:
- **Canterbury Regional Policy Statement (RPS)** - sets the direction for how we manage our natural and built environment.
 - **Canterbury Land and Water Regional Plan (LWRP)** - provides clear direction on how land and water are to be managed in the region.
26. The wider Essential Freshwater package has introduced several tools to complement the regional planning framework in delivering improved freshwater outcomes, where there is an opportunity for zone committees to continue to support this work into the community.

The ongoing value of zone committees

27. Zone committees are well placed to provide catchment leadership, contribute to ongoing RMA planning work, and support the development of two key regulatory tools that will shape the actions and investment required in each catchment to meet stringent freshwater targets.
- **'Catchment Context, Challenges and Values' (CCCV)** - to implement Freshwater Farm Plans a CCCV must be prepared to help inform on-farm risk assessment and identify appropriate actions to minimise risks to water within a farm plan.
 - **Actions Plans required under the NPS-FM 2020 (NPS Action Plans)** - NPS Action Plans must be prepared for attributes where it is impractical to set numeric limits, but can be used more broadly as an integrated catchment management plan.
28. ZIPs and ZIPAs provide a strong foundation on which to build CCCV and NPS Action Plans that reflect the spectrum of regulatory and non-regulatory action necessary to achieve freshwater outcomes. Zone committees therefore have a role in supporting this work, bringing local government, community and rūnanga voices together and building on the work of the past decade.
29. This work would sit alongside zone committees existing delivery of CWMS Action Plans, which are developed to give effect to the letter of shared priorities issued by the relevant council and Environment Canterbury at the start of the Long-Term Plan 2021-2024. Environment Canterbury has increased funding in 2023/24 for zone committee CWMS Action Plan work, and this now sits at \$75,000 per zone committee.
30. While delivering this work will be important, there is a clear acknowledgment that the zone committee structure needs revisiting. Alongside the above work, there is an opportunity to examine how zone committees need to change and adapt to remain effective.

31. For the above work to happen, ongoing endorsement and commitment to the CWMS zone committees is sought. Should there be support of this approach, it will allow for this to be built into coming Long Term Plan considerations.

Review of the CWMS structures by 2025

32. Providing a clear path forward for water management is overdue. While we note the CWMS is creaking under the volume of change occurring, more dust needs to settle before we assess the CWMS. Further national policy needs to land (e.g. Water Services reforms and Resource Management reform, Local Government Review), while regional policy also needs to be determined.
33. These will all have a significant bearing on the future of the CWMS, so we consider it prudent that a review of the CWMS waits but in the meantime we review how zone committees function.
34. Before any evaluation and review is initiated, guidance from the Mayoral Forum would be welcome on where it considers future leadership on water management is needed, and how community structures, such as zone committees, can support this.

Cost, compliance and communication

Financial implications

35. Territorial authorities provide secretariat support for zone committees and also provide 50% contribution to the honoraria (between \$20,000 and \$30,000) for each zone committee alongside Environment Canterbury. This varies according to the composition of each committee. Environment Canterbury provides facilitation support for the committees and Action Plan funding, with a total budget of approximately \$2.8 million.
36. The cost implications of an evaluation and review of the CWMS Zone Committees are yet to be finalised and will be included in a following update to the Mayoral Forum depending on the Mayoral Forum's recommendation.

Next steps

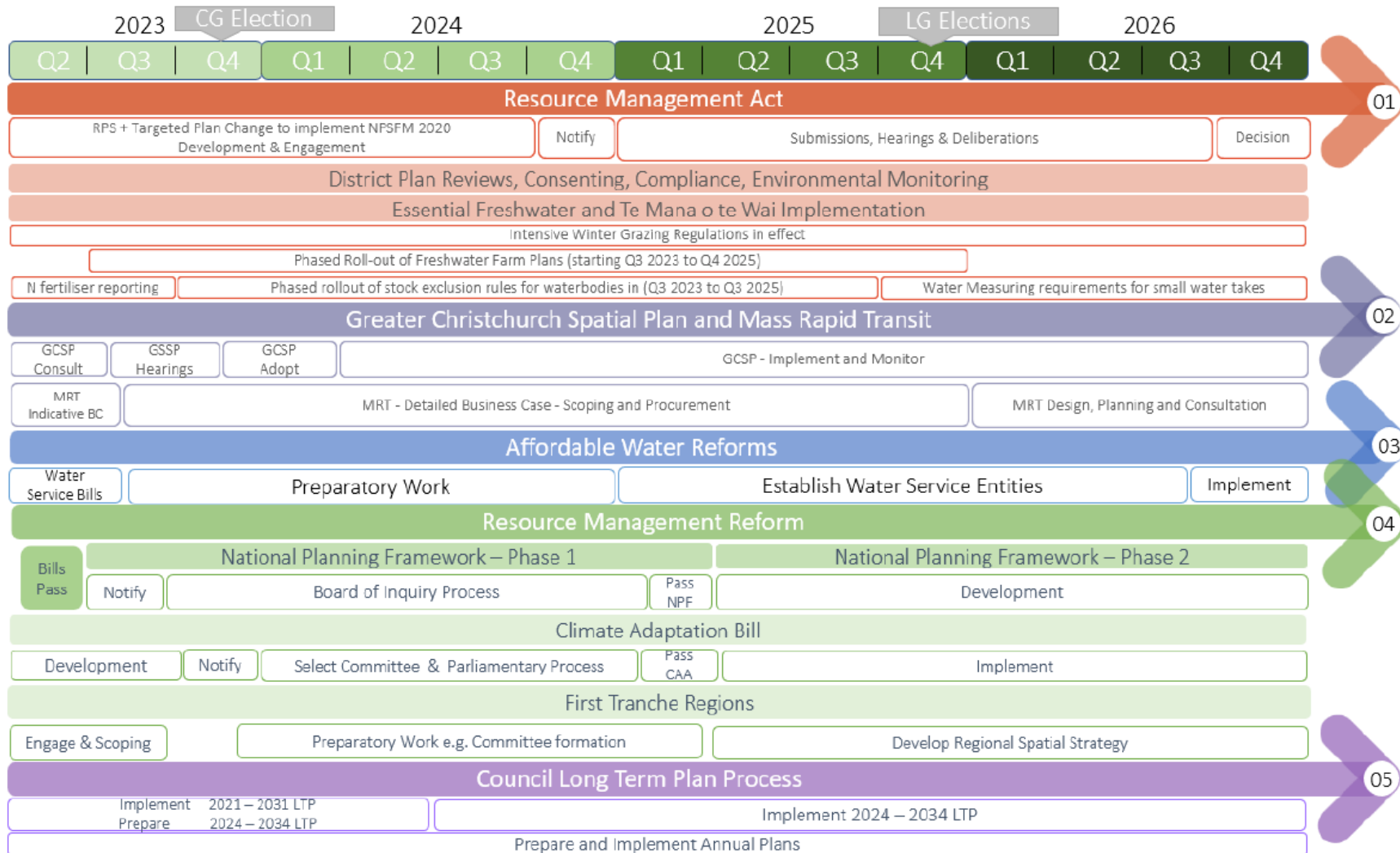
37. In anticipation of an evaluation and review of the CWMS zone committees, Environment Canterbury is discharging the CWMS regional committee. After a review in 2020, the regional committee has not met for some time and given the need for stronger mana whenua membership much of the mana whenua involvement in water issues has been focused on developing the RPS.
38. Although the existing community membership of the CWMS regional committee represented a balance of diverse views, skills, and experience from relevant freshwater management fields we expect an evaluation and review will require a wider range of interests.

39. It is possible that as part of the evaluation and review, a representative steering group is convened to support the Mayoral Forum consisting of balance of diverse views, skills, and experience from relevant freshwater management fields.
40. We will come back to the Mayoral Forum with a scope, timeframe, and schedule for the evaluation and review but aim to begin elements of this in the coming months to ensure we can make recommendations to the Mayoral Forum by August 2025.

Attachments

- Attachment 1 - Timelines for existing central government and local government work programmes

Attachment 1 - Timelines for existing central government and local government work programmes



Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Ben Clark, Regional Public Service Commissioner

Regional Public Service Commissioner update

Purpose

1. The purpose of this paper is to provide a brief update from the Regional Public Service Commissioner on the Regional Leadership Group: Waitaha Priorities (RLG) - Regional Leaders operating under the Regional Systems Leadership Framework (RSLF).

Recommendation

That the Canterbury Mayoral Forum:

1. **note the update from the Regional Public Service Commissioner on the Regional Leadership Group Waitaha priorities.**

Priorities

2. When the Regional System Leadership Framework was introduced, regions were required to develop regional priorities - ones that cut across many agencies' work programmes and required an increased level of collaboration for improved outcomes.
3. Whilst the region has stated priorities, there remains scope within the regional public service team to provide input into areas outside of these priorities, especially where there is seen to be a role for the RPSC to use their mandate to 'convene, resolve or escalate', as necessary.

Updates on current priorities

4. Since our last update in June 2023, the RLG has refined its regional priority areas to focus our collective efforts on at risk tamariki and rangatahi, and housing.

Tamariki and Rangatahi

5. There are a growing number of initiatives focusing on tamariki and rangatahi which could benefit from greater coordination and collaboration across the public service. The rise in youth crime in Canterbury is indicative of broader social determinants of wellbeing, which no single agency alone can address. (It has also contributed to Greater Christchurch being chosen as a focus area under the Youth Crime Joint Ministerial Group).

6. Part of this opportunity is to undertake a deep-dive with a cohort of tamariki/rangatahi that we know come to the attention of multiple agencies in the region.
7. Attached as appendix one is an outline of the key strategies and initiatives targeting tamariki/rangatahi across our region.
8. An inter-agency working group has been established to identify a cohort of youth that multiple agencies are responding to, which has drawn on the outline at appendix one. This group also includes a remit to explore the opportunity to implement place-based initiatives based on the data/insights provided from agencies. Any of the cohorts would provide a window into the issues that front-line staff face in responding to the complex needs experienced, and issues presented, by these young people. However, we wanted to commit to understanding one lens and hence have chosen those young people without sustainable housing.

Housing

9. As mentioned in the June 2023 Mayoral Forum update, a working group co-led by MSD and Kāinga Ora has been established. As our collective efforts at the RLG is to be on tamariki and rangatahi, the focus for this working group will be on wrap-around cross-agency support for whānau with tamariki transitioning through emergency housing. This will also align with the Engagement and Attendance mahi undertaken by Ministry of Education.
10. The working group is currently sharing agency data and responsibilities across this focus area to identify 'pain points' (disconnect/overlap between agencies/services). This will allow the working group to move into the ideation phase and potential implementation of place-based initiatives.

Other activities

Strengthening connections with Local Authorities

11. The RPSCs for Canterbury and Otago met with Waitaki District Council to discuss how we could strengthen connections between central and local government. A number of ideas were discussed, including the following:
 - central government expo in Waitaki to demystify Central Government and understand the local community
 - emergency preparedness and resilience
 - attend governance/council meetings to get to know council staff
 - design a demand management model by determining what is creating the demand and the local population size
 - identify how to expand Oamaru's footprint.

12. The next step is to engage with Waitaki Council staff to identify which opportunities we collectively agree are worth exploring further.
13. The Regional Public Service team has also met with Selwyn District Council to explore new ways of partnering that supports community wellbeing. In September, the RPS team will convene a meeting between Selwyn District Council and relevant government agencies to discuss ideas intended to strengthen the relationship and partnership between local and central government, with a focus on promoting easier access to central government services in the locality.

Attachment

- Key strategies and initiatives targeting tamariki/rangatahi across our region

Focusing our collective efforts on tamariki and rangatahi



There are a growing number of initiatives focusing on tamariki and rangatahi which could benefit from greater coordination and collaboration across the public service. The rise in youth crime in Canterbury is indicative of broader issues impacting social determinants of health, which one agency alone can not address.

As the Regional System Leadership Framework (RSLF) has been established to address fragmentation and duplication across agencies on cross-cutting issues, we have an opportunity to strengthen our connections across the public service to respond more effectively. Part of this opportunity is to identify a cohort of tamariki/rangatahi to collectively respond to in order to prevent further escalation of social well-being issues. The information below represents some of the strategies and initiatives targeting tamariki/rangatahi across our region. **Is there an opportunity to find the same cohort of tamariki/rangatahi that multiple agencies are dealing with to explore a more joined up approach?**

Attendance and Engagement

Current situation:

1. National/Regional A&E Strategy launched 2022.
2. Regional Response Fund (RRF) available to support initiatives
3. 24,765 ākonga supported through this funding with initiatives/programmes such as:
 - Alternative approaches to standdowns, suspensions and exclusions
 - Reach out, connect, mentoring programmes - Te Ao Māori
 - Home school partnerships
 - Navigator/connector, engagement liaison roles
 - Schools/kura attendance & engagement policy, process and community awareness campaign
 - Alternative Education and Transition support – rural, isolated communities
 - Access to Early childhood education for tamariki and whānau in Emergency and Transitional Housing

Key stats:

- Average number of students **enrolled** at school on any day is **83,402* students**
- Average number of students **attending school** on any day is **72,398 (88.0%)**
- Average number of students **absent from school** on any day is **11,000 (13.0%)**.
- As at 20 March 2023 **NENS** numbers are **467**.
- The 10 schools with the greatest number of exclusions in 2022 have a higher exclusion rate, ranging between 2 to 8 exclusions per 1000 students.
- **Physical assaults** on staff or other students have consistently been the problematic behaviour in at least one-third of all exclusions between 2016 & 2022

Youth Crime

Current situation:

1. Ministerial Youth Crime Sub-Group asked for Christchurch to be included as a focus area for reporting due to high youth court appearances.
2. Ministers requested overview of services supporting young people with high needs in Christchurch, including existing frontline coordination approaches.
3. As a result of collating this information, there appears to be multiple governance and operational groups responding to youth based initiatives.
4. OT and Education, with support for RPSC, are mapping the governance and operational Groups that support the Attendance and Engagement Strategy, Youth Crime and OTAP.
5. There are also early discussions underway between OT and Police to explore the idea of integrating the Ōi table with ISR.

Key stats:

- Over the last year youth offending in Canterbury, including Christchurch has been **trending upwards**
- The number of Police proceedings against youth in the Canterbury region had been falling but began to rise again in early 2022 to reach, later in that year, levels last seen in 2018.
- Youth court appearances (which reflect more serious offending) rose in 2022 with **159 young people** being charged in the Christchurch Youth Court in 2022.
- **Motor vehicle and theft related offences are most prevalent offences** committed by young people, followed by **assault and property damage**

OTAP

Current situation:

1. There are 6 children’s agencies with collective responsibility for the Action Plan: Police, Education, MSD, Health, Justice, OT
2. OT has an additional legislated responsibility for oversight of the Action Plan.
3. Regional Public Service Commissioners have been identified in OTAP to help drive support for, and engagement with the Action Plan through regional leadership.

How are agencies supporting OTAP:

- Last year the Regional Public Service Team supported OT by engaging with public service agencies to identify how they are contributing to OTAP in Canterbury.

Housing

Current situation:

1. Housing has been identified as a regional priority.
2. A WPG sub-working group on housing is chaired by KO & MSD.
3. The outcome of the WPG sub-working group is to create **equitable access to services, safe housing, and secure tenure**.
4. The current focus is on two areas: (in discovery phase)
 - Supporting people with complex issues, where housing alone will not meet their needs
 - Providing wrap around, cross-agency support for whānau with tamariki transitioning through emergency housing

Key stats:

- The median days in TH in Canterbury for the 2021/22 was **140 days**. TH intended for 12 weeks i.e. 84 days. (56 days additional days)
- **303 households in EH** (Feb '23)
- **371 children residing in EH** with average duration of 12.16 weeks. The service is intended for 7 days before client’s start contributing to the cost.
- 14 cases were identified to have had more than 5 spells in EH. (old data though)
- **111 people recorded as No fixed abode (NFA)** on a sentence, this is NOT including people with a Community Work sentence only.
- KO maintains a high occupancy level – 97.7%
- **15,349 people living in KO homes** with an average tenancy tenure of 9.2 years

Mental Health

Current situation:

- *He Ara Oranga* (Mental Health and Addiction Inquiry) identified that mental health and wellbeing needs to be supported across society with a focus on the group of people with mild to moderate issues (rather severe issues that require specialist support).
- Recommendations were for health to expand access and choice by transforming primary health care and strengthening the NGO sector and to take strong action on alcohol and other drugs.
- Budget 19 allocating \$1.9 billion over four years for mental wellbeing.

Key stats:

- Over the last 10 years the number of people being seen by specialist mental health teams has increased by 34%, but children and adolescents have **increased by 121%**.
- The acuity among these people has also increased with interactions up by 56% and **157%** respectively.

Finding new ways of working to improve outcomes

1. Is there a correlation between these cohorts?

- Rangatahi with lowest attendance rates
- Rangatahi under care of OT
- Rangatahi expelled from school
- 371 rangatahi in Emergency Housing
- Tamariki & rangatahi with mental health issues
- Rangatahi involved in youth justice, including tables such as ISR or Ōi
- 426 Non Enrolment Notifications (NEN)
- Tamariki & rangatahi cycling through family group homes

2. Are we all responding to the same individual tamariki and rangatahi?

Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Dan Gordon, Chair Climate Change Action Planning Reference Group

Canterbury Climate Change Action Planning Reference Group update

Purpose

1. To provide an update on regional collaboration on climate action planning and the development of the Canterbury Climate Partnership Plan.

Recommendations

That the Canterbury Mayoral Forum:

- 1. note the update on the Canterbury Climate Partnership Plan including next steps for engagement and funding.**

Background

2. All Canterbury councils acknowledge climate change as a significant and long-term challenge and that we all share a role in driving solutions and adapting. Councils are at different stages in strategy development and action planning and have differing levels of individual resource availability to implement action.
3. The Canterbury Mayoral Forum endorsed a scope and approach for regional collaboration on climate action planning, as proposed by the Climate Change Working Group (CCWG), and the development of a Canterbury Climate Partnership Plan in November 2022.
4. The Mayoral Forum also agreed to the formation of a councillor reference group to support and provide governance-level input into the Partnership Plan's development and ensure urgent and collective action to mitigate and adapt to climate change is taken across Canterbury.
5. The Reference Group is chaired by Mayor Dan Gordon (Waimakariri District Council) and supported by the convenor of the Canterbury Climate Change Working Group (Dr Tim Davie, Environment Canterbury). Membership also includes a member of the Chief Executives Forum (Hamish Dobbie – Chief Executive Hurunui District Council).
6. The Partnership Plan is due to be finalised in line with Long-Term Plan timeframes, by June 2024 and will be brought to the Chief Executives and Mayoral Forums for final approval and endorsement in mid-2024.

Canterbury Climate Change Partnership Plan

Strategic framework

7. The Reference Group met at the end of June and:
 - endorsed the Canterbury Climate Partnership Plan's strategic framework (vision, principles, strategic outcomes and objectives) with minor changes (see Attachment 1), and
 - agreed to invite Canterbury councils to endorse the strategic framework.
8. To assist the Reference Group's decision to invite Canterbury councils to endorse the Partnership Plan's strategic framework, the CCWG Secretariat developed briefing material for CCWG members to share with their council, ensuring consistent and cohesive messaging and building widespread political support.
9. Canterbury councils are being briefed over the next two months. Environment Canterbury endorsed the strategic framework at their June council meeting. An update on residual councils' endorsement will be provided at the November Mayoral Forum meeting.

Engagement

10. At their June meeting, the Reference Group also:
 - endorsed the need for engagement during the development of the Partnership Plan
 - endorsed the Climate Change Working Group's recommended approach for engagement: to leverage off Environment Canterbury's 2023 engagement programme, and
 - agreed to endorse an engagement plan via email before the next Reference Group meeting in October.
11. Environment Canterbury is amalgamating multiple engagement programmes into three themed engagement campaigns between July to December 2023. Climate change messages are woven through all three campaigns and specific engagement on climate action is planned for campaign 3 'resilient and healthy natural environments', with the opportunity to include engagement on the Partnership Plan. Campaign three will launch on 16 October and ends on 2 December 2023.
12. Using existing budgets and Environment Canterbury processes, this engagement approach provides the opportunity to engage with papatipu rūnanga, communities and key stakeholders across the region, gain diverse perspectives on climate action in Canterbury and test the Partnership Plan's draft visions, outcomes, objectives, goals and actions.
13. This engagement approach augments and does not prevent individual councils' engagement, should there be any planned.

- 14. The agreed approach for implementing the Partnership Plan is to incorporate climate actions into councils' long-term plans, with additional community feedback opportunities provided through individual councils' LTP engagement.
- 15. Following on from engagement, a communication plan will be developed early next year.

Funding climate action

- 16. It is intended that the majority of climate actions under the Partnership Plan will be funded through councils' long-term plans.
- 17. The Climate Change Working Group is currently exploring the appetite for establishing a collective fund for collaborative climate actions through individual council contributions based on examples of previous regional Mayoral Forum projects (e.g. Three Waters service delivery review, Canterbury Regional Development Strategy in 2015). Such a collective fund could be used to fund collective actions over the first three-year implementation period of the 2024-34 LTPs.
- 18. The following timeline outlines the next steps for determining costs for actions and providing funding options to the appropriate regional fora.

When	What	Who
By mid Sept	Short list of indicative actions agreed & appetite for funding tested	Climate Change Working Group
22 Sept	Project update provided, including information on funding plan development. Opportunity for Policy Forum feedback ahead of referral to the Reference Group and CE Forum	Canterbury Policy Forum
By mid Oct	Indicative costs for draft actions (excl. community feedback ¹) established	Climate Change Working Group
19 Oct	Endorsement of draft actions (excl. community feedback ¹) and indicative costs	Reference Group
6 Nov	Endorsement of draft actions (excl. community feedback ¹) and indicative costs for collective actions for potential inclusion in respective Long-Term Plans	Chief Executives Forum
24 Nov	Endorsement of draft actions (excl. community feedback ¹) and indicative costs for collective actions for potential inclusion in respective Long-Term Plans	Canterbury Mayoral Forum

¹ Please note the actions will not include community and stakeholder feedback yet. The engagement campaign runs until 2 Dec (see paragraph 11) and actions will be amended after engagement feedback and brought to the Reference Group for endorsement. To support councils with including actions in their respective LTPs, draft actions and indicative costs are brought to the appropriate regional fora

Next steps

19. The Climate Change Working Group is meeting on 16 August for another workshop with the aim to complete and prioritise the collective goals and actions. Once a shortlist has been established, estimated costs for those actions will be developed.
20. The Climate Action Planning Reference Group is meeting next on 19 October to discuss goals and actions for the Partnership Plan and potential funding options.

Attachments

- Attachment 1: Canterbury Climate Partnership Plan's strategic framework

Canterbury Climate Partnership Plan - Strategic Framework

Canterbury Mayoral Forum project - led by the Climate Change Working Group and Reference Group, June 2023



Vision

Our collective purpose and guiding star for climate action in Canterbury

A thriving, climate resilient, low emissions Canterbury

Principles

The values by which we will approach climate action in Canterbury

 Treaty based	 Collaborative	 Bold	 Intergenerational
 Solutions focused	 Equitable	 Informed	 Inclusive

Outcomes

The desired future state for Canterbury in a changing climate

A healthy environment Our communities are equipped to thrive in a healthy environment.	An equitable and inclusive transition Our communities are empowered through an equitable and inclusive transition to a low emissions and climate resilient future.	Prosperity Our cultural and economic wellbeing is improved by identifying and taking early opportunities to mitigate and adapt to climate change.	Adapted and resilient communities Our communities are resilient and can access the knowledge and tools they need to adapt to climate change.	Emissions reduction Greenhouse gas emissions reductions are achieved in line with our national and international commitments.	Climate action leadership Canterbury is a leader in climate change mitigation, adaptation and inclusive climate action planning and promotes the four wellbeings.
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Strategic Objectives

What we want to achieve through regional joint climate action

OBJECTIVE #1 To work with science, nature and Mātauranga Māori to reduce climate vulnerability and improve resilience.	OBJECTIVE #2 To enable transformational action in an inclusive and equitable way.	OBJECTIVE #3 To maximise co-benefits and identify opportunities for co-funding and financing climate actions.	OBJECTIVE #4 To inform and empower communities to be prepared, improve their resilience and adapt to climate change.	OBJECTIVE #5 To collaborate with communities to use available solutions and encourage behaviour change to achieve a smart, innovative, low emissions future.	OBJECTIVE #6 To ensure climate change is prioritised in all local government decision making processes in Canterbury.
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Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Peter Scott, Environment Canterbury

Regional biodiversity monitoring plan update

1. The purpose of this paper is to update the Mayoral Forum on the work Environment Canterbury has been undertaking to scope a monitoring plan for indigenous biodiversity, noting that biodiversity monitoring at regional and district scales is a requirement of the recently released National Policy Statement for Indigenous Biodiversity.

Recommendations

That the Canterbury Mayoral Forum:

1. **notes the ongoing process being led by Environment Canterbury to scope a regional biodiversity monitoring plan, as required by the recently released National Policy Statement for Indigenous Biodiversity**
2. **notes that opportunities to collaborate on the implementation of the National Policy Statement for Indigenous Biodiversity will be brought to a future Mayoral Forum meeting for consideration.**

Background

2. On 7 July 2023 the Government released its National Policy Statement for Indigenous Biodiversity (NPSIB), which came into force on 4 August 2023.
3. The Government considers the NPSIB an essential part of the response to biodiversity decline in Aotearoa. Its intent is to provide direction to councils to protect, maintain and restore indigenous biodiversity requiring at least no further reduction nationally.
4. One of the components of the NPSIB relates to biodiversity monitoring. Policy 17 requires that “there is improved information and regular monitoring of indigenous biodiversity” and section 3.25 (1) specifies that¹:

“Regional councils must work with tangata whenua, territorial authorities, relevant agencies and other relevant stakeholders to develop a monitoring plan for indigenous biodiversity in their regions and each of their districts.”

¹ Section 3.25 – Monitoring by Regional Councils – is included in full at **Attachment 1**.

5. Staff at Environment Canterbury have, for the past two years, been investigating how a regional biodiversity monitoring plan (focused on terrestrial biodiversity) might be implemented. This scoping exercise is based on the monitoring framework developed for regional councils by Manaaki Whenua Landcare Research. As of July 2023, scoping work is in the final year of a three-year work programme. This work was initiated by Council on the assumption that a NPSIB would be in force at some time in the current Long-Term Plan 2021-2031 period.
6. The release of the NPSIB now provides clear instruction on what is required as part of a biodiversity monitoring plan. The work programme is being assessed against the NPSIB to ensure that the regional monitoring methodologies being scoped for Canterbury are consistent.
7. To date the focus of this work has been on scientific monitoring protocols. In addition to this, the NPSIB requires, where tangata whenua agree, consideration of the use of scientific monitoring methods and mātauranga Māori and tikanga Māori monitoring methods equally.
8. A summary of the regional biodiversity plan scoping project is included as Attachment 2. This update is being provided to the Canterbury Mayoral Forum in accordance with Level of Service 13 in Environment Canterbury's LTP.
9. It is important to recognise that the NPSIB requires considerable implementation action for local authorities beyond the development of an indigenous biodiversity monitoring plan. Matters of particular interest to the Mayoral Forum in future are likely to be:
 - a. involving tangata whenua to the extent they wish to be involved in the management of indigenous biodiversity (including, where agreed, the identification of taonga species)
 - b. whether territorial authorities wish to seek assistance from Environment Canterbury with undertaking their district-wide Significant Natural Area assessments
 - c. vegetation cover targets for rural and non-rural areas
 - d. areas of the region used by highly mobile fauna
 - e. involvement in the revitalisation of the Canterbury Biodiversity Strategy
 - f. any matters that will require amendment to regional and local planning instruments.
10. There will be opportunities to discuss these matters at the Mayoral Forum in future.

Canterbury Biodiversity Champions

11. The Biodiversity Champions held its first meeting of the local government term on 18 July. During discussion on the implications of the NPSIB, members agreed it would be useful for the Mayoral Forum to discuss identification of Significant Natural Areas (SNAs). Noting that each of the Canterbury councils is at a different stage in SNA identification, there is still potential for councils to work together on an initial regional desktop process instead of each council completing one, or requesting help, individually.
12. Some further background work by staff is needed before any such regional approach for SNA identification could proceed. It is therefore proposed that this matter be brought to the Mayoral Forum at a future meeting for consideration.

Cost, compliance and communication

Financial implications

13. Implementation of the NPSIB, including the development of an indigenous biodiversity monitoring plan will incur development costs as well as ongoing implementation costs. A collaborative effort between Environment Canterbury and the territorial authorities will be necessary to support this process in each of the respective districts (as required by the NPSIB). Environment Canterbury has already allocated funding throughout each year of the current LTP period to scope an indigenous biodiversity monitoring plan.

Risk assessment and legal compliance

14. Compliance with the NPSIB will be required.

Significance and engagement

15. The development of a monitoring plan for indigenous biodiversity will require the involvement of tangata whenua, territorial authorities, relevant agencies and other relevant stakeholders.
16. More generally, the whole region will be affected in some way by the implementation of the NPSIB. There are particular requirements for engaging with tangata whenua on the management of indigenous biodiversity and this will include specific roles for Ngāi Tahu and the Papatipu Rūnanga.

Next steps

17. Consistent with Environment Canterbury's LTP targets, a final update on the scoping of a regional biodiversity monitoring plan will be provided to the Mayoral Forum before July 2024.

18. Staff will continue to determine the implementation requirements of the NPSIB and will seek guidance from the Mayoral Forum on shared implementation in future if appropriate.

Attachments

- Attachment 1 – Section 3.25 of the NPSIB – Monitoring by Regional Councils
- Attachment 2 – Summary of regional biodiversity scoping plan work

Attachment 1 – Section 3.25 of the NPSIB – Monitoring by Regional Councils

3.25 Monitoring by regional councils

(1) Regional councils must work with tangata whenua, territorial authorities, relevant agencies and other relevant stakeholders to develop a monitoring plan for indigenous biodiversity in their regions and each of their districts.

(2) Every monitoring plan must:

(a) establish methods and timeframes for monitoring:

(i) the maintenance of indigenous biodiversity in, and the ecological integrity and physical extent of, SNAs; and

(ii) the maintenance of identified taonga; and

(iii) the achievement of restoration objectives established under clause 3.21; and

(iv) the percentage of indigenous vegetation cover in urban and non-urban environments in its region, as required under clause 3.22.

(b) use best practice methods, or nationally agreed standards or methods, for monitoring areas that allow for comparability; and

(c) to the extent possible, where tangata whenua agree, use scientific monitoring methods and mātauranga Māori and tikanga Māori monitoring methods equally; and

(d) recognise the importance of long-term trends in monitoring results, and the relationship between results and the overall state of indigenous biodiversity; and

(e) establish methods, such as action plans, for responding to monitoring that indicates the objectives of this National Policy Statement will not be met.

(3) Methods and timeframes may include different methods and timeframes relating to SNAs and identified taonga but, if national monitoring methods are available, must use those methods.

Attachment 2 – Summary of regional biodiversity scoping plan work

LTP Year	Summary of work completed or proposed
Year 1	<ul style="list-style-type: none"> • Undertook preliminary analysis of costs and logistics of implementing “tier one” monitoring across the Canterbury Region. (Tier one monitoring is the plot monitoring system undertaken by the Department of Conservation on the conservation estate). • Investigated monitoring methodologies for Canterbury’s Naturally Uncommon Ecosystems. Collaborated with other regional councils to develop monitoring methodologies for naturally uncommon ecosystems. • Trialled a braided river survey methodology on Hakatere/Ashburton River. • Analysed the Land Cover Database dataset to determine viability for biodiversity monitoring.
Year 2	<ul style="list-style-type: none"> • Analysed Y1 trial data to guide refinement of possible monitoring methodologies. • Continued to test and refine braided river survey methodology with trials on the Rangitata River. • Investigated monitoring methodologies for additional Naturally Uncommon Ecosystems. • Trialled “tier 2” monitoring on Environment Canterbury land and where we have invested in biodiversity projects. (Tier 2 monitoring is site specific monitoring). A field team set up seven tier two test plots at five sites. • Scoped data requirements for data that may be collected as part of the Regional Biodiversity Monitoring Plan required by the NPSIB exposure draft. • Refined Land Cover Database analysis to scope a monitoring indicator that would help track progress towards native vegetation cover targets in urban and non-urban areas.
Year 3 (current year)	<ul style="list-style-type: none"> • Evaluate the NPSIB monitoring provisions to ensure scoping of a compliant monitoring plan. • Work with tangata whenua to consider the use of scientific monitoring methods and mātauranga Māori and tikanga Māori monitoring methods equally. • Work on developing monitoring methodologies for additional Naturally Uncommon Ecosystems. • Analyse the data collected from braided river trials to refine a braided river monitoring approach. • Prepare recommendations for moving from scoping to delivery of a biodiversity monitoring plan.

Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Hamish Riach, Chair Chief Executives Forum

Briefing incoming Prime Minister and ministers after the 2023 General Election

Purpose

1. This paper seeks feedback on the approach for, and content of, the Canterbury Mayoral Forum to provide congratulations and briefings to incoming Prime Minister and government ministers following the 2023 election.

Recommendation

That the Canterbury Mayoral Forum:

1. **provide feedback on the approach for and content of letters/briefings to the Prime Minister and incoming ministers following the 2023 General Election.**

Background

2. Following general elections, the Canterbury Mayoral Forum has provided briefings to the new ministers to introduce the Mayoral Forum and its work, highlight regional priorities and build relationships as a basis for future advocacy and joint activity with central government.
3. Advocating for Canterbury with government is a key part of the Forum's regional leadership role and achieving outcomes in the key priority areas outlined in the Mayoral Forum's Plan for Canterbury.

Previous approach to briefing incoming ministers

4. After the 2020 general election, the Mayoral Forum:
 - sent letters of congratulations to all Canterbury MPs (electorate and list) and invited them to attend lunch following the November Mayoral Forum
 - wrote targeted letters to each minister with portfolio responsibilities that aligned with the priorities in the Plan for Canterbury, and sought meetings to discuss these.
5. A targeted approach to briefing ministers was chosen instead of sending a general briefing to all ministers as it was considered that this would gain greater traction with individual ministers and better facilitate in-person meetings with them. An example of one of the letters sent after the last election is attached for context.

6. Subject to members' views, a similar approach could be taken following the 2023 election. The Forum could:
 - send letters congratulating Canterbury MPs on their election (with or without an invitation to join the Forum for lunch as a group) once confirmed election results are known
 - develop letters/briefings for the Prime Minister and individual ministers, based on the key priority areas in the Plan for Canterbury
 - use the briefings as an opportunity to seek agreement from the Prime Minister and ministers on arranging another Mayoral Forum visit to Wellington.

7. The letters/briefings would provide opportunities to go into greater detail about the Forum's key objectives in each of the priority areas and the actions the Mayoral Forum is taking to achieve its goals. Context on the role of the Forum would be included in the letters, along with a link to the full Plan for Canterbury. Depending on the ministerial portfolios announced, it is likely that letters would be drafted to ministers holding the following portfolio/s:
 - agriculture
 - climate change
 - economic development
 - education
 - emergency management
 - energy and resources
 - environment
 - finance
 - housing
 - health
 - immigration
 - infrastructure
 - local government
 - regional development
 - research, science and innovation
 - rural communities
 - transport.

8. If members consider targeted letters to be the best approach, feedback on particular issues to raise across these portfolios is required to assist the secretariat with the drafting process.

9. Alternatively, the Forum may wish to instead send a general briefing detailing all of the priority areas and actions in the Plan for Canterbury to the Prime Minister and each minister. The briefing would also provide background and contextual information on the Forum, its role, and the Plan for Canterbury.
10. Regardless of the approach taken, the letters/briefings would offer an opportunity to advocate for in-person meetings in Wellington with ministers to discuss issues of mutual interest. A visit to the Beehive like that which occurred in May of this year could be sought again for early in 2024.

Next steps

11. Feedback is sought on whether the Forum considers a targeted approach to the Prime Minister and individual ministers is preferred over a more generalised one. Feedback on any particular matters the Forum wishes to be raised in the letters/briefings (outside of those referenced in the Plan for Canterbury) is also sought.
12. Subject to the discussion and feedback, the secretariat will begin drafting the letters/briefings for Mayoral Forum consideration later in the year.

Attachments

- Example of letter/briefing to Ministers Woods and Parker following 2020 General Election

CANTERBURY Mayoral Forum

A strong regional economy with resilient, connected communities and a better quality of life, for all.

15 December 2020

Hon Dr Megan Woods
Minister of Housing
Parliament Buildings
Wellington

m.woods@ministers.govt.nz

Hon David Parker
Minister for the Environment
Parliament Buildings
Wellington

d.parker@ministers.govt.nz

Tēnā kōrua e ngā Minita

Canterbury Mayoral Forum: Meeting request Resource Management Reform and Urban Development

The Canterbury Mayoral Forum congratulates you on your re-appointment as Ministers. We look forward to working with you and your officials to progress our common interests and objectives during this parliamentary term.

Background information on the Mayoral Forum's *Plan for Canterbury 2020-22* is appended (Attachment 1), along with a Mayoral Forum Directory (Attachment 2).

As part of the Plan for Canterbury's priorities of shared economic prosperity and sustainable environmental management of our habitats, the Forum has a strong interest in planned reforms to resource management legislation, including how this will intersect with urban development across our region, and the resulting impact on our communities and environment. While the resource management reforms will impact all of Canterbury, the urban development issues are particularly relevant for the Greater Christchurch Partnership.

Given the pace at which these reforms, in particular the planned Natural and Built Environments Bill, are expected to progress in 2021, the Forum would be grateful for the opportunity to meet with you early next year to discuss these matters in greater depth.

The Mayors would welcome the opportunity to meet with you in Canterbury but would also be happy to travel to Wellington if this is preferable.

Our Secretariat will be in contact with your offices in the new year to discuss possible meeting arrangements. If you would like to speak ahead of this, your office should contact Maree McNeilly, Secretariat Canterbury Mayoral Forum: DDI 027 381 8924, secretariat@canterburymayors.org.nz.

Mayors standing together for Canterbury.

Secretariat, E: secretariat@canterburymayors.org.nz W: www.canterburymayors.org.nz
C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

*Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikōura District Council • Mackenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council*

We are aware that your portfolios cross a number of areas of interest to the Mayoral Forum and we will work with your offices on co-ordinating engagement to maximise the benefit of our visits.

The Canterbury Mayoral Forum looks forward to engaging with you as we advance the interests of the Canterbury region.

Ngā mihi

A handwritten signature in black ink, consisting of a stylized 'S' followed by a horizontal line that tapers to the right.

Sam Broughton
Mayor, Selwyn District
Chair, Canterbury Mayoral Forum

Attachment 1: Canterbury Mayoral Forum

The Canterbury Mayoral Forum's vision for Canterbury is **sustainable development with shared prosperity, resilient communities and proud identity**.

In this we echo the guiding whakataukī of Ngāi Tahu:

Mō tātou, ā, mō kā uri ā muri ake nei – for us and our children after us

The Canterbury Mayoral Forum comprises the mayors of the ten territorial authorities in Canterbury and the chair of the regional council¹. We meet quarterly and are supported by the Canterbury Chief Executives Forum, other regional forum and working groups, and a permanent secretariat.

We want to work with the Government to achieve sustainable development across the four interdependent aspects of wellbeing (environmental, economic, social and cultural wellbeing) and the four 'capitals' that enable wellbeing (financial/physical capital, natural capital, human capital and social capital).

The *Mayoral Forum's Plan for Canterbury 2020-2022*² builds on our experience of collaborative community governance of the Canterbury Water Management Strategy³, which the Mayoral Forum initiated and continues to oversee, along with the Canterbury Regional Economic Development Strategy (CREDS)⁴ first developed in 2015 and refreshed in 2017, for the local government term 2016-19.

To achieve its long-term vision the Mayoral Forum has identified five priority issues for the Forum's leadership, facilitation and advocacy in this local government term

- **sustainable environmental management** of our habitats (land, air, water and ecosystems) focusing on land use and freshwater management.
- **shared economic prosperity** – through sustainable, value-added primary production, high-value manufacturing, high-value tourism and growing, attracting and retaining a skilled workforce, investment and new businesses
- **better freight transport options** – mode shift to optimise movement of long-distance freight by rail and coastal shipping to improve road safety, decrease carbon emissions and reduce wear and tear on the region's roads
- **climate change mitigation and adaptation** – reducing our carbon footprint, building community resilience and making our infrastructure as strong as it can be
- **Three Waters services** – securing safe drinking-water supplies, and ensuring that infrastructure, institutional arrangements and regulation enable the sustainable management of drinking water, wastewater and stormwater in Canterbury

¹ Our work delivers on the Canterbury Local Authorities Triennial Agreement 2020-2022. Further information is available on our website at www.canterburymayors.org.nz

² https://canterburymayors.org.nz/wp-content/uploads/Mayoral-Forums-Plan-for-Canterbury_SEPT-2020.pdf

³ <https://www.ecan.govt.nz/your-region/plans-strategies-and-bylaws/canterbury-water-management-strategy/>

⁴ https://www.canterburymayors.org.nz/wp-content/uploads/CREDS-2017_FINAL.pdf

Attachment 2: Canterbury Mayoral Forum directory

Mayor/Chair	Council	Mobile phone	Email
Sam Broughton (Chair)	Selwyn District	027 223 8345	sam.broughton@selwyn.govt.nz
Nigel Bowen (Deputy Chair)	Timaru District	027 662 1111	nigel.bowen@timdc.govt.nz
Jenny Hughey	Environment Canterbury	027 347 8734	councillor.hughey@ecan.govt.nz
Craig Mackle	Kaikōura District	027 437 5640	craig.mackle@kaikoura.govt.nz
Marie Black	Hurunui District	021 206 8185	marie.black@hurunui.govt.nz
Dan Gordon	Waimakariri District	021 906 437	dan.gordon@wmk.govt.nz
Lianne Dalziel	Christchurch City	027 548 0644	lianne.dalziel@ccc.govt.nz
Neil Brown	Ashburton District	027 301 6018	neil.brown@adc.govt.nz
Craig Rowley	Waimate District	027 839 7413	mayorcraigrowley@waimatedc.govt.nz
Graham Smith	Mackenzie District	027 228 5588	mayor@mackenzie.govt.nz
Gary Kircher	Waitaki District	021 463 546	gkircher@waitaki.govt.nz
Secretariat	Maree McNeilly	027 381 8924	secretariat@canterburymayors.org.nz
Website	http://canterburymayors.org.nz		

Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Hamish Riach, Chair, Chief Executives Forum

Chief Executives Forum report

Purpose

1. The purpose of this paper is to report on the work of the regional forums since June 2023.

Recommendation

That the Canterbury Mayoral Forum:

1. receive the quarterly report from the Chief Executives Forum
2. note updates on work under way or completed on the Mayoral Forum's key actions in the Mayoral Forum's Plan for Canterbury 2023-2025.

Regional forums activity since June 2022

2. Since the Mayoral Forum's February meeting:
 - the Chief Executives Forum met on 31 July 2023
 - the Corporate and Operations Forums met on 19 June 2023
 - the Communications and Engagement Forum met on 23 June 2023
 - the Economic Development and Policy Forums met on 30 June 2023.

Chief Executives Forum

3. The Forum held its regular quarterly meeting on 31 July. Key agenda items included:
 - discussion of issues relating to local government in the light of the Future for Local Government review and government reforms, with a focus on collaboration and shared services
 - a discussion with Simon Bastion, Paul Morris, Sean Judd, and Scott Baxendale on preferred timing for transitioning three waters services into Entity I (see item 2.3)
 - a discussion to confirm the next steps for the collaborative procurement project
 - a workshop on leadership and stress with Georgi Toma from Heart & Brain Works

- updates on June 2023 meetings of the Corporate, Operations, Communications and Engagement, Policy, and Economic Development Forums
 - an update on the CWMS strategy
 - discussion on the draft Mayoral Forum agenda for the June meeting.
4. The Chief Executives Forum will next meet on 6 November.
 5. The next meetings of the regional forums will be in mid to late September.

Triennium strategic workplan

6. The Plan for Canterbury highlights nine specific actions against the three priority issues of sustainable environmental management, shared prosperity, and climate change mitigation and adaptation. A strategic work plan has been developed to monitor progress on the actions and will be updated with high-level commentary and reported quarterly to the Mayoral Forum (see attachment 1).
7. To support the strategic workplan, the Chief Executives Forum has developed a workstream tracker to track and report on progress of the range of initiatives under way that sit under each of the Plan for Canterbury's action areas. The workstream tracker also tracks progress against key projects and programmes from the regional forums. Outstanding items from the 2019-2022 three-year work programme have been carried across to the workstream tracker. The workstream tracker will be updated and reported quarterly to the Chief Executives Forum.
8. The strategic work plan and workstream tracker are both living documents with the ability for additional items to be added as issues for regional collaboration arise.

Attachment

- Strategic workplan

Canterbury Mayoral Forum strategic workplan 2023-2025

Updated 16 August 2023

#	Workstream	Plan for Canterbury priority	Key updates	Planned outcomes	Outcomes achieved
1	Strongly advocate with Government on the regional councils' business case for permanent co-investment from the Government on flood protection	Climate change	Raised with Ministers at Wellington meeting 11 May	Government provides permanent co-investment for flood protection	
2	Advocate with the Government for immigration and skills policies that work for Canterbury	Shared prosperity	Raised with Ministers at Wellington meeting 11 May Economic Development Forum members undertaking Canterbury wide business survey to gather detailed evidence	Government adopts a more regional approach to immigration policies	
3	Seek to partner and collaborate with central government to develop an integrated approach to transport funding in Canterbury in order to increase in the level of funding available for Canterbury transport network	Shared prosperity	Raised with Ministers at Wellington meeting 11 May	Future funding/investment distribution reflects the contribution of Waitaha/Canterbury to NZ's GDP	
4	Continue oversight of the Canterbury Water Management Strategy	Sustainable environment	Updates provided to Chief Executives and Mayoral Forums	CWMS remains fit for purpose and the region retains a shared understanding of water management issues	
5	Continue to support the Biodiversity Champions this term as the key conduit to facilitate work across the region on the revitalisation of the Canterbury Biodiversity Strategy, the development of a regional biodiversity monitoring framework and implementation of the National Policy Statement for Indigenous Biodiversity	Sustainable environment	First meeting of Biodiversity Champions proposed for June 2023	A new (refreshed/updated) Canterbury Biodiversity Strategy, including the regional biodiversity monitoring framework	
6	Continue to encourage, support and advocate for research and investment in diversifying and adding value to our agricultural production	Shared prosperity	Raised with Ministers at Wellington meeting 11 May	Investment in research and technology for the pastoral sector reflects the sector's importance to Canterbury and New Zealand's economy	
7	Develop a regional housing strategy that will identify the range of housing issues affecting communities across the region and a pathway forward to improve them	Shared prosperity	Investment Logic Mapping exercise to be undertaken 1 September to inform development of strateg	The Forum has clarity on housing issues affecting communities in Waitaha/Canterbury and understands pathways for improvement	
8	Support the work of the Canterbury Civil Defence Emergency Management Joint Committee on preparing for major natural hazard incidents, including an Alpine Fault rupture	Shared prosperity	Raised with Ministers at Wellington meeting 11 May	The Forum has supported enhancement of Canterbury's capacity to deliver effective and sustainable emergency management response and recovery activities	
9	Oversee a Canterbury-wide climate change partnership plan, which will confirm a collaborative vision for regional adaptation planning, an 'urgency assessment' to support prioritising climate actions, and a funding plan laying out a regional/aligned approach for accessing finance for climate actions in Canterbury	Climate change	Vision and high level principles provided to June Mayoral Forum meeting for approval	Completion of the Climate Change partnership plan and agreement on action planning	

Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Secretariat

Mayoral Forum activities and engagements – June to August 2023

Purpose

1. The purpose of this paper is to provide a summary of activities, engagements and correspondence since the last Mayoral Forum meeting on 2 June.

Recommendation

That the Canterbury Mayoral Forum:

1. **receive the update on Mayoral Forum activities and correspondence since the Forum's last meeting on 2 June 2023.**

Background

2. A number of activities, meetings, submissions and correspondence occur between Mayoral Forum meetings. Meeting notes, correspondence and copies of submissions are currently circulated to members throughout the quarter between meetings. This paper compiles these in one place for the Mayoral Forums' convenience.

Meetings and engagements

3. The Chair visited some Canterbury councils to present the *Mayoral Forum's Plan for Canterbury 2023-25*. The Chair presented to Hurunui District Council on 6 June, Ashburton District Council on 7 June, and Environment Canterbury on 21 June.
4. The Mayoral Forum met informally on 20 July to discuss the Future for Local Government final report, and again on 4 August to discuss resource management reform.

Correspondence

5. Between June and August 2023 the Mayoral Forum wrote to:
 - the Ministers of Finance, Regional Development, Local Government and Emergency Management about flood resilience in Canterbury
 - National Party MPs about flood resilience in Canterbury
 - the Associate Minister for the Environment about waste levies

- Te Rūnanga o Ngāi Tahu and the Papatipu Rūnanga o Waitaha about the Plan for Canterbury and opportunities to engage on issues of mutual interest
- The Minister of Transport about the Government Policy Statement on Land Transport 2024
- The Ministry for the Environment about the first tranche regions process for resource management reform implementation
- Te Rūnanga o Ngāi Tahu and the Papatipu Rūnanga o Waitaha about the first tranche regions process for resource management reform implementation

6. The correspondence is provided at attachment 1.

Submissions

7. During this period the Mayoral Forum made a submission to the Climate Change Commission on advice for a second emissions reduction plan. A copy of this submission is on the Canterbury Mayoral Forum website: www.canterburymayors.org.nz.

Attachments

- Correspondence

CANTERBURY Mayoral Forum

A strong regional economy with resilient, connected communities and a better quality of life, for all.

9 June 2023

Hon Grant Robertson
Minister of Finance
g.robertson@ministers.govt.nz

Hon Kieran McAnulty
Minister of Emergency Management
Minister of Local Government
k.mcanulty@ministers.govt.nz

Hon Kiritapu Allan
Minister of Regional Development
k.allan@ministers.govt.nz

Tēnā kōoutou

Flood resilience in Canterbury

At our Mayoral Forum last week, we discussed Government funding for resilience and agreed to write to you to reiterate the urgent need for co-investment on flood protection work in Canterbury.

As you know, we are strong supporters of the regional and unitary councils' business case for co-funding flood protection schemes and have advocated for Government funding for this in the last two Budget rounds. We understand that the focus for the Government initially needs to be on flood- and cyclone-affected areas in the North Island given the devastation these events have wrought on many communities, but we are cognisant that such a disaster could quite easily hit other areas tomorrow.

When the next disaster hits, Canterbury needs to be ready, and we can't do it on our own. Our councils are working hard to progress flood resilience projects, and Environment Canterbury, along with other regional councils, has provided annual funding in their budgets to progress this work. As you will be well aware co-investment would mean the work could move much faster and reduce the level of immediate risk to communities, livelihoods, and industry, not to mention the risk to \$110 billion worth of central government, local government and private infrastructure and assets.

At our meeting in May, we heard from you that the Government wishes to work in partnership with local government and iwi on resilience planning and infrastructure needs and although the Government will be concentrated on cyclone recovery in the immediate future, resilience across New Zealand will continue to be a major focus in the medium term. We understand this is the

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Kaikōura District Council • Mackenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

purpose of the National Resilience Plan announced in the Budget, but without any detail we are struggling to understand when resilience projects like those within the co-investment business case will become a priority. We seek clarity from you on this as a matter of urgency.

The Forum looks forward to hearing from you on this important issue. We would be happy to meet with any or all of you to discuss this further if you would prefer.

Nāku iti noa, nā



Nigel Bowen
Mayor, Timaru District
Chair, Canterbury Mayoral Forum

Marie A Black.

Marie Black
Mayor, Hurunui District
Deputy Chair, Canterbury
Mayoral Forum



Craig Mackle
Mayor, Kaikōura District



Dan Gordon
Mayor, Waimakariri District



Phil Mauer
Mayor, Christchurch City



Sam Broughton
Mayor, Selwyn District

Neil Brown.

Neil Brown
Mayor, Ashburton District



Anne Munro
Mayor, Mackenzie District



Peter Scott
Chair, Environment
Canterbury

Crowley

Craig Rowley
Mayor, Waimate District



Gary Kircher
Mayor, Waitaki District

**CANTERBURY
Mayoral Forum**

20 June 2023

Flood resilience in Canterbury

Tēnā koe <<First name>>

The Canterbury Mayoral Forum recently released its [Plan for Canterbury 2023-2025](#) and one of our key priorities is "advocating with Government for permanent co-investment in flood protection to protect local and national assets and contribute to more sustainable regional economies".

The devastating impacts of Cyclone Gabrielle demonstrate the critical importance of resilience across New Zealand. The Forum strongly encourages the National Party to make co-investment in flood protection across the nation a key part of its Plan leading into the election.

As you will be well aware flooding is the most common natural hazard in New Zealand. Canterbury, with more than 78,000 km of rivers and streams, continues to be at huge risk of more events like those we saw in 2021. The cost of improving the resilience of the protection provided by current schemes is significant, with regional councils estimating the shortfall of investment nationwide to be in the order of \$150 million per annum nationally.

The Canterbury Mayoral Forum is a strong supporter of the regional and unitary councils' business case for co-funding flood protection schemes and has advocated for Government funding for this in the last two Budget rounds. We understand that the focus initially needs to be on flood- and cyclone-affected areas in the North Island given the devastation these events have wrought on many communities, but we are cognisant that such a disaster could quite easily hit other areas tomorrow.

- [Central Government Co-investment in River Management for Flood Protection - August 2019, PDF 1.8MB](#)
- [Central Government Co-investment in Flood Protection Schemes - January 2022, PDF 2.5MB](#)

When the next disaster hits, Canterbury needs to be ready, and we can't do it on our own. Our councils are working hard to progress flood resilience projects, and Environment Canterbury, along with other regional councils, has provided annual funding in their budgets to progress this work.

Co-investment, as outlined in the Te Uru Kahika / Regional and Unitary Councils Aotearoa reports would mean the work could move much faster and reduce the level of immediate risk to communities, livelihoods, and industry, not to mention the risk to \$110 billion worth of central government, local government and private infrastructure and assets.

The Forum looks forward to hearing from you on this important issue. We would be happy to meet to discuss this further if you would prefer. We can be contacted through our secretariat Maree McNeilly, secretariat@canterburymayors.org.nz or [027 381 8924](tel:027-381-8924).

Nāku iti noa, nā



Nigel Bowen
Mayor, Timaru District
Chair, Canterbury Mayoral
Forum

Marie A Black

Marie Black
Mayor, Hurunui District
Deputy Chair, Canterbury
Mayoral Forum



Craig Mackle
Mayor, Kaikōura District



Dan Gordon
Mayor, Waimakariri District



Phil Mauger
Mayor, Christchurch City



Sam Broughton
Mayor, Selwyn District

Neil Brown

Neil Brown
Mayor, Ashburton District



Anne Munro
Mayor, Mackenzie District



Peter Scott
Chair, Environment
Canterbury

C Rowley

Craig Rowley
Mayor, Waimate District



Gary Kircher
Mayor, Waitaki District

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29 June 2023

CANTERBURY Mayoral Forum

*A strong regional economy with resilient, connected
communities and a better quality of life, for all.*

Hon Rachel Brooking
Associate Minister for the Environment
Parliament Buildings
Wellington
By email: Rachel.Brooking@parliament.govt.nz

Tēnā koe Minister

Levies on waste from closed landfills

The Canterbury Mayoral Forum wrote to Minister Parker back in March 2023 requesting exemptions for councils from paying levies on relocating waste from closed landfills, particularly where it is necessary for climate change risk and adaptation.

Forum members raised this issue with Minister Parker when they met in Wellington in May and he indicated that this was sitting with you as Associate Minister of Environment with responsibility for waste minimisation, waste management and circular economy initiatives.

The Forum would appreciate it if you could please provide advice on this matter at your earliest convenience.

Councils are not creating new waste through this activity. Instead, we are relocating waste from closed landfills, many of which are in environmentally sensitive areas such as coastal areas and riverbeds (both at risk of erosion during adverse weather events), to appropriately located and designed landfills.

The purpose of the levy is to discourage generation of new waste – we do not believe it was intended to capture moving waste from old or closed landfills to newer, more appropriately sited landfills.

We note that the Climate Change Response Act 2019 exempts all closed landfill contents being transferred and disposed to an operating landfill from incurring emissions trading scheme charges. It would be consistent if this policy approach also applied to waste levies.

The Forum acknowledges the importance of understanding the scale of past damage from landfills and the best approaches for remediating it. Many of the closed landfills councils are moving waste from were closed prior to the 2008 Waste Minimisation Act, or were landfills inherited by local

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Kaikōura District Council • Mackenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council*

authorities after the 1989 local government reforms. We are acutely aware of the hazards some of these sites pose, and the need for appropriate remediation.

As noted above, legacy waste from closed landfills sits outside the purposes of the levy. There is little ability to minimise this waste, outside of councils trying to recover any material that might be diverted (such as metals), but that would entirely rely upon no asbestos contamination or any heavy metals being present.

For a large majority of these closed landfills, there may be little organic matter contained within them because organic waste was often dealt with through other mechanisms at that time. Farmers had offal pits for any dead animals, people often composted, and organic waste was not as big an issue as in recent times. Hence, the risk of presenting leachate or carbon emissions is reduced. However, there are likely to be other contaminants, and hazardous chemicals may be present in the landfills, which requires much of that waste going to class one landfills (such as Redruth in Timaru or Kate Valley in the Hurunui district).

Exempting councils from paying levies on relocated waste will enable councils to spend this money on addressing the various issues relating to closed landfills and contaminated sites, which we consider a far better use of public money. For example, waiving the levy for relocating waste from the closed Peel Forest landfill, which was exposed after flooding in late 2019, could result in a 10 percent reduction in the cost of relocating the waste – for 20,000 cubic metres that could exceed \$1 million (depending on the weight).

Another example is relocation of the waste from the Hampden closed landfill in the Waitaki District. This landfill needs remediation due to the risk of coastal erosion, and the council has committed to its remediation to avoid a potential environmental disaster. The waste levy for the relocation of this waste to an operating landfill in the region will be approximately \$3 million. It would obviously be better to use council funds to remediate the closed landfill site.

The Forum appreciates that councils can make an application under the current Waste Minimisation Act to have the levy waived as long as 'exceptional circumstances' are met. For the reasons outlined above, we consider an exemption for climate change risk and adaptation reasons, along with 'exceptional circumstances' is a better approach and would allow us to concentrate on spending our funds remediating these old sites.

We request that the exemption be applied immediately to those councils remediating closed landfill sites, particularly for climate change risk and adaptation reasons, and considered as a permanent exemption in the new legislation under development to replace the Litter Act 1979 and the Waste Minimisation Act 2008.

The Forum looks forward to your response on this important issue.

Nāku iti noa, nā



Nigel Bowen
Mayor, Timaru District
Chair, Canterbury Mayoral Forum

**CANTERBURY
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4 July 2023

Lisa Tumahai
Kaiwhakahaere
Te Rūnanga o Ngāi Tahu
PO Box 13 046
Christchurch

By email: kaiwhakahaere@ngaitahu.iwi.nz

Tēnā koe Lisa

Mayoral Forum's Plan for Canterbury 2023-2025

As you will be aware the Canterbury Mayoral Forum recently launched its refreshed Mayoral Forum's Plan for Canterbury 2023-2025. At the first meeting of the new triennium, we agreed that the Mayoral Forum's Plan for Canterbury 2020-2022 was fundamentally sound, with minor changes made to the vision (to include social prosperity) and narrowing the focus to three priority issues.

We welcome the feedback that was recently provided to the Mayoral Forum from Councillor Tutehounuku "Nuk" Korako on matters related to both Te Rūnanga o Ngāi Tahu and Papatipu Rūnanga. Nuk's contribution to the meeting provided members with a clearer understanding of Waitaha/Canterbury iwi structures and the challenges faced as a result of the numerous requests on your time and expertise.

The Forum values its relationship with the Papatipu Rūnanga within the Waitaha region and Te Rūnanga o Ngāi Tahu. We do understand that our focus should be on engaging with the Papatipu Rūnanga, however, as Ngāi Tahu is the recognised Treaty partner in the region, we also wish to ensure we are engaging with Te Rūnanga o Ngāi Tahu effectively and partnering together on improving our communities' wellbeing.

We believe that the Mayoral Forum's Plan for Canterbury 2023-2025 provides one basis for conversation and partnership with Ngāi Tahu. A summary of the Mayoral Forum's Plan for Canterbury can be found at [Mayoral Forum's Plan for Canterbury - Summary](#). The full Plan can be found at [Plan for Canterbury 2023-2025](#).

Mayors standing together for Canterbury.

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We have identified eight actions towards our priorities of sustainable environmental management, climate change mitigation and adaptation and shared prosperity for this term and our three immediate actions are:

- advocating with Government for permanent co-investment in flood protection to protect local and national assets and contribute to more sustainable regional economies
- advocating with the Government for immigration and skills policies that work for Canterbury
- seeking to collaborate with Government to develop an integrated approach to transport funding and increase the level of funding available for Canterbury transport networks.

Other key projects in the Plan, particularly those where we would welcome your and rūnanga input, are listed below.

Waitaha/Canterbury Regional Housing Strategy – we are in the early stages of scoping this project to identify the range of housing issues affecting communities across the region and a pathway forward to improve them. Safe, secure and affordable housing is key to enhancing wellbeing and therefore prosperity.

Canterbury Climate Change Partnership Plan - this project is being progressed through the Canterbury Climate Change Working Group (staff representatives from all Canterbury councils) and overseen at a governance level by the Climate Change Reference Group (councillor representatives from all Canterbury councils). We would welcome both TRONT and papatipu rūnanga input at both the working and reference group levels. The Plan will confirm a collaborative vision for regional adaptation planning, an 'urgency assessment' to support prioritising climate actions, and a funding plan laying out regional/aligned approach for accessing finance for climate actions in Waitaha/Canterbury.

Biodiversity Champions – this group is made up from councillor representatives from all Canterbury councils) as the key conduit to facilitate work across the region on the revitalisation of the Canterbury Biodiversity Strategy, the development of a regional biodiversity monitoring framework and implementation of the draft National Policy Statement for Indigenous Biodiversity.

We look forward to engaging with you over this triennium as we work towards achieving our vision and priorities for Canterbury, where our interests align. If you require any further information please do not hesitate to contact me (0276221111 or nigel.bowen@timdc.govt.nz) or our secretariat (Maree McNeilly, secretariat@canterburymayors.org.nz, 0273818924).

Nāku iti noa, nā



Nigel Bowen
Mayor Timaru District Council
Chair Canterbury Mayoral Forum

Cc: Arihia Bennett, Chief Executive Te Rūnanga o Ngāi Tahu

CANTERBURY Mayoral Forum

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3 July 2023

Hariata Kahu
Chair, Te Rūnanga o Kaikōura

By email: runanga-chair1@outlook.com

Tēnā koe Hariata

Mayoral Forum's Plan for Canterbury 2023-2025

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We welcome the feedback that was recently provided to the Mayoral Forum from Environment Canterbury Councillor Tutehounuku "Nuk" Korako on matters related to both Papatipu Rūnanga and Te Rūnanga o Ngāi Tahu. Nuk's contribution to the meeting provided members with a clearer understanding of Waitaha/Canterbury iwi structures and the challenges faced as a result of the numerous requests on your time and expertise.

The Forum values its relationship with the Papatipu Rūnanga within Waitaha and Te Rūnanga o Ngāi Tahu. While our focus is on engaging with you, as Ngāi Tahu is the recognised Treaty partner in the region, we also wish to ensure we are engaging as appropriate with Te Rūnanga o Ngāi Tahu and partnering together on improving our communities' wellbeing.

We believe that the Mayoral Forum's Plan for Canterbury 2023-2025 provides one basis for conversation and partnership with Ngāi Tahu. A summary of the Mayoral Forum's Plan for Canterbury can be found at [Mayoral Forum's Plan for Canterbury - Summary](#). The full Plan can be found at [Plan for Canterbury 2023-2025](#).

We have a number of actions in the Plan where we would welcome your input. We are very aware of the constraints on your time and resources and appreciate that these requests can be challenging. The Forum would be very pleased to hear from you how we can support your contribution into those projects where you have an interest.

Mayors standing together for Canterbury.

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Biodiversity Champions – this group is made up from councillor representatives from all Canterbury councils) as the key conduit to facilitate work across the region on the revitalisation of the Canterbury Biodiversity Strategy, the development of a regional biodiversity monitoring framework and implementation of the draft National Policy Statement for Indigenous Biodiversity.

As you know in the last term, we commenced more formal engagement with each other through biannual meetings, however we appreciate a more localised approach, focused around your individual rohe and the councils that sit within that may work better and produce more tangible outcomes for our communities. We would appreciate your advice on how you would prefer to engage with us as a collective.

We look forward to engaging with you over this triennium as we work towards achieving our vision and priorities for Canterbury. If you require any further information please do not hesitate to contact me (027 622 1111, nigel.bowen@timdc.govt.nz) or our secretariat (Maree McNeilly, secretariat@canterburymayors.org.nz, 027 381 8924).

Nāku iti noa, nā



Nigel Bowen
Mayor Timaru District Council
Chair Canterbury Mayoral Forum

CANTERBURY Mayoral Forum

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3 July 2023

Mananui Ramsden
Chair, Te Rūnanga Koukourarata

By email: mananui.ramsden@ngaitahu.iwi.nz

Tēnā koe Mananui

Mayoral Forum's Plan for Canterbury 2023-2025

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We believe that the Mayoral Forum's Plan for Canterbury 2023-2025 provides one basis for conversation and partnership with Ngāi Tahu. A summary of the Mayoral Forum's Plan for Canterbury can be found at [Mayoral Forum's Plan for Canterbury - Summary](#). The full Plan can be found at [Plan for Canterbury 2023-2025](#).

We have a number of actions in the Plan where we would welcome your input. We are very aware of the constraints on your time and resources and appreciate that these requests can be challenging. The Forum would be very pleased to hear from you how we can support your contribution into those projects where you have an interest.

Mayors standing together for Canterbury.

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Nāku iti noa, nā



Nigel Bowen
Mayor Timaru District Council
Chair Canterbury Mayoral Forum

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3 July 2023

Mishele Radford
Chair, Te Hapū o Ngāti Wheke (Rāpaki) Rūnanga

By email: Mishele.Radford@ngaitahu.iwi.nz

Tēnā koe Mishele

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3 July 2023

Fiona Pimm
Chair, Te Rūnanga o Arowhenua

By email: fspimm@gmail.com

Tēnā koe Fiona

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Justin Tipa
Chair, Te Rūnanga o Moeraki

By email: justin.tipa@gmail.com

Tēnā koe Justin

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Tania Wati
Chair, Te Rūnanga o Ngāi Tūāhuriri

By email: Tania.Wati@Whitiora.org.nz

Tēnā koe Tania

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Rik Tainui
Chair, Te Rūnanga o Ōnuku

By email: rtainui@gmail.com

Tēnā koe Rik

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Dardanelle McLean-Smith
Interim Chair, Te Rūnanga o Waihao

By email: dms.waihao@gmail.com

Tēnā koe Dardanelle

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Liz Brown
Chair, Te Taumutu Rūnanga

By email: Elizabeth.Brown@ngaitahu.iwi.nz

Tēnā koe Liz

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We have identified eight actions towards our priorities of sustainable environmental management, climate change mitigation and adaptation and shared prosperity for this term and our three immediate actions are:

- advocating with Government for permanent co-investment in flood protection to protect local and national assets and contribute to more sustainable regional economies
- advocating with the Government for immigration and skills policies that work for Canterbury
- seeking to collaborate with Government to develop an integrated approach to transport funding and increase the level of funding available for Canterbury transport networks.

Other key projects in the Plan, particularly those where we would welcome your input, are listed below.

Waitaha/Canterbury Regional Housing Strategy – we are in the early stages of scoping this project to identify the range of housing issues affecting communities across the region and a pathway forward to improve them. Safe, secure and affordable housing is key to enhancing wellbeing and therefore prosperity.

Canterbury Climate Change Partnership Plan - this project is being progressed through the Canterbury Climate Change Working Group (staff representatives from all Canterbury councils) and overseen at a governance level by the Climate Change Reference Group (councillor representatives from all Canterbury councils). We would welcome papatipu rūnanga input at both the working and reference group levels. The Plan will confirm a collaborative vision for regional adaptation planning, an 'urgency assessment' to support prioritising climate actions, and a funding plan laying out regional/aligned approach for accessing finance for climate actions in Waitaha/Canterbury.

Biodiversity Champions – this group is made up from councillor representatives from all Canterbury councils) as the key conduit to facilitate work across the region on the revitalisation of the Canterbury Biodiversity Strategy, the development of a regional biodiversity monitoring framework and implementation of the draft National Policy Statement for Indigenous Biodiversity.

As you know in the last term, we commenced more formal engagement with each other through biannual meetings, however we appreciate a more localised approach, focused around your individual rohe and the councils that sit within that may work better and produce more tangible outcomes for our communities. We would appreciate your advice on how you would prefer to engage with us as a collective.

We look forward to engaging with you over this triennium as we work towards achieving our vision and priorities for Canterbury. If you require any further information please do not hesitate to contact me (027 622 1111, nigel.bowen@timdc.govt.nz) or our secretariat (Maree McNeilly, secretariat@canterburymayors.org.nz, 027 381 8924).

Nāku iti noa, nā



Nigel Bowen
Mayor Timaru District Council
Chair Canterbury Mayoral Forum

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3 July 2023

Jaleesa Panirau
Chair, Wairewa Rūnanga

By email: Jaleesa.Panirau@ngaitahu.iwi.nz

Tēnā koe Jaleesa

Mayoral Forum's Plan for Canterbury 2023-2025

As you will be aware the Canterbury Mayoral Forum recently launched its refreshed Mayoral Forum's Plan for Canterbury 2023-2025. At the first meeting of the new triennium, we agreed that the Plan was fundamentally sound, with minor changes being made to the vision (to include social prosperity) and narrowing the focus to three priority issues.

We welcome the feedback that was recently provided to the Mayoral Forum from Environment Canterbury Councillor Tutehounuku "Nuk" Korako on matters related to both Papatipu Rūnanga and Te Rūnanga o Ngāi Tahu. Nuk's contribution to the meeting provided members with a clearer understanding of Waitaha/Canterbury iwi structures and the challenges faced as a result of the numerous requests on your time and expertise.

The Forum values its relationship with the Papatipu Rūnanga within Waitaha and Te Rūnanga o Ngāi Tahu. While our focus is on engaging with you, as Ngāi Tahu is the recognised Treaty partner in the region, we also wish to ensure we are engaging as appropriate with Te Rūnanga o Ngāi Tahu and partnering together on improving our communities' wellbeing.

We believe that the Mayoral Forum's Plan for Canterbury 2023-2025 provides one basis for conversation and partnership with Ngāi Tahu. A summary of the Mayoral Forum's Plan for Canterbury can be found at [Mayoral Forum's Plan for Canterbury - Summary](#). The full Plan can be found at [Plan for Canterbury 2023-2025](#).

We have a number of actions in the Plan where we would welcome your input. We are very aware of the constraints on your time and resources and appreciate that these requests can be challenging. The Forum would be very pleased to hear from you how we can support your contribution into those projects where you have an interest.

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Chair Canterbury Mayoral Forum

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7 July 2023

Hon David Parker
Minister of Transport
Parliament Buildings
Wellington 6011

By email: d.parker@ministers.govt.nz

Tēnā koe Minister

Request for update on expected release date for the Government Policy Statement on Land Transport 2024

We are writing to you in our respective capacities as Chair of the Canterbury Regional Transport Committee and Chair of the Canterbury Mayoral Forum.

We have been eagerly awaiting the release of the new Government Policy Statement on Land Transport 2024 (GPS LT 2024) and were expecting this to be released in March. We understand there have been further delays to this being released, not helped by the recent shift in the Ministerial Portfolio for Transport. Respectfully, this delay is now having a significant impact on the development of our Canterbury Regional Land Transport Plan (RLTP).

The Land Transport Management Act requires that the Regional Transport Committee be satisfied that the RLTP is consistent with the Government Policy Statement on Land Transport before being passed to the Regional Council for approval. As part of our mid-term review of the RLTP, we would normally be working towards developing a draft that wouldn't change significantly in terms of its strategic direction. However, in this instance the indicative priorities from Central Government have indicated that the new GPS LT 2024 is likely to take a far greater climate change and sustainability focus. Therefore, we have been re-considering the strategic direction of our draft RLTP to align with the GPS LT 2024, and this has a subsequent effect on our approach to prioritisation of activities to be included in the draft RLTP.

Should the new GPS LT 2024 not be released before the Government elections in October, we will need to align our draft RLTP to the existing GPS LT 2021. This presents some challenges in terms of the emphasis that our draft RLTP may take, our public engagement approach and how the

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activities within it are funded. Alternatively, should a draft GPS LT 2024 be released before the elections, dependent on timing, this may also have implications in terms of the draft RLTP development and subsequent consultation process, which may need to be delayed in order to be consistent with a final GPS LT 2024.

You will understand that the longer the delay in release of the GPS LT 2024, the more challenging it is to develop a draft RLTP that aligns with Government's expectations.

We appreciate any direction you may be able to provide on this, particularly an indication as to whether this GPS LT 2024 is likely to be released prior to the elections and if it is not proposed to be released prior to the election what is the government's expectations in relation to the strategic direction in our RLTP.

Nāku iti noa, nā



Peter Scott
Chair Canterbury Regional Transport
Committee



Nigel Bowen
Chair Canterbury Mayoral Forum

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18 August 2023

Janine Smith
Deputy Secretary
Ministry for the Environment
WELLINGTON

Nadeine Dommissie
Deputy Secretary
Ministry for the Environment
WELLINGTON

By email: Janine.smith@mfe.govt.nz

By email: Nadeine.dommissie@mfe.govt.nz

Kia ora kōrua

Resource Management Reform – First Tranche Regions

The Canterbury Mayoral Forum wishes to thank you both, and your teams, for the time that you have taken to attend Mayoral Forum meetings over the last 12 months or more to discuss the resource management reform process directly with us. It is of great value when we can meet face to face to engage on these critically important issues for our region.

We understand you've been having conversations across Aotearoa to understand whether regions might volunteer to be part of a First Tranche Region scoping process. We recognise that the approach you're taking requires Councils and mana whenua in a region to all agree to participate before work can begin.

I am writing on behalf of the Forum to advise that after extensive discussions about the opportunities and challenges related to taking part in the scoping exercise to determine what will be required to proceed as a First Tranche Region for the implementation of the resource management reform, the Forum has agreed that they do not wish Canterbury councils to undertake the scoping exercise or be a first tranche region.

This decision has taken into consideration the views of individual councils as well as the Chairs of Papatipu Rūnanga o Waitaha which were shared with Environment Canterbury at their recent Te Rōpū Tuia meeting. The Mayoral Forum has written to the Chairs, and Te Rūnanga o Ngāi Tahu, to advise them of this decision.

This decision was not taken lightly and carefully considered all of the benefits that could come from participating in the first stage. However, a number of our councils are in the midst of district and regional plan reviews and dealing with new policy and national direction under the Resource

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Management Act which take considerable resources to complete, the same resources likely required for the scoping and first tranche process. Some councils would also prefer to observe and learn from those that participate in the scoping process so that their council, and the region, is well-placed to effectively implement the new system at the appropriate time.

Once again, thank you for your engagement with us on the reform process so far. We wish you well with the scoping and first tranche regions process.

Ngā mihi nui



Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

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17 August 2023

Arihia Bennett
Chief Executive
Te Rūnanga o Ngai Tahu
Waitaha

By email: Arihia.bennett@ngaitahu.iwi.nz

Tēnā koe Arihia

Resource Management Reform – Scoping for First Tranche Region

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This decision was not taken lightly and carefully considered all of the benefits that could come from participating in the first stage. It is important to the Mayoral Forum that any decision to commit must be widely supported and agreed. From our perspective the range of district and regional planning processes underway in Waitaha are putting pressure on our resources. We are also very aware of the wide range of pressures on your own resources.

Some councils would also prefer to observe and learn from those that participate in the scoping process so that their council, and the region, is well-placed to effectively implement the new system at the appropriate time.

We will be advising the Ministry for the Environment of our decision.

Nāku iti noa, nā



Nigel Bowen
Chair Canterbury Mayoral Forum
Mayor Timaru District Council

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Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikōura District Council • Mackenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

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17 August 2023

Fiona Pimm
Chair
Te Rūnanga o Arowhenua

By email: fspimm@gmail.com

Tēnā koe Fiona

Resource Management Reform – Scoping for First Tranche Region

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Nāku iti noa, nā



Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

cc: Arowhenua.admin@ngaitahu.iwi.nz; Karl.Jackson@ngaitahu.iwi.nz

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17 August 2023

Hariata Kahu
Chair
Te Rūnanga o Kaikōura

By email: runanga-chair1@outlook.com; Hariata.Kahu@hotmail.co.nz

Tēnā koe Hariata

Resource Management Reform – Scoping for First Tranche Region

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Nāku iti noa, nā

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Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

cc: takahanga.office@ngaitahu.iwi.nz;

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17 August 2023

Mananui Ramsden
Chair
Te Rūnanga o Koukourarata

By email: mananui.ramsden@ngaitahu.iwi.nz

Tēnā koe Mananui

Resource Management Reform – Scoping for First Tranche Region

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Nāku iti noa, nā



Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

cc: koukourarata@ngaitahu.iwi.nz; Sharnecho.Crofts@ngaitahu.iwi.nz

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17 August 2023

Justin Tipa
Chair
Te Rūnanga o Moeraki

By email: justin.tipa@gmail.com

Tēnā koe Justin

Resource Management Reform – Scoping for First Tranche Region

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Nāku iti noa, nā



Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

cc: moeraki.runanga@ngaitahu.iwi.nz; jennifer.brookes@ngaitahu.iwi.nz

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Tania Wati
Chair
Te Rūnanga o Ngāi Tūāhuriri

By email: Tania.Wati@Whitiora.org.nz; tuahiwi.marae@ngaitahu.iwi.nz

Tēnā koe Tania

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Nigel Bowen
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Mayor, Timaru District Council

cc: tuahiwi.marae@ngaitahu.iwi.nz

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17 August 2023

Mishele Radford
Chair
Te Hapū o Ngāti Wheke (Rāpaki) Rūnanga

By email: Mishele.Radford@ngaitahu.iwi.nz

Tēnā koe Mishele

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Nāku iti noa, nā



Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

cc: rapaki@ngaitahu.iwi.nz; RapakiTaiao@ngaitahu.iwi.nz ; andrew.scott@ngaitahu.iwi.nz

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17 August 2023

Rik Tainui
Chair
Te Rūnanga o Ōnuku

By email: rtainui@gmail.com

Tēnā koe Rik

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Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

cc: onuku@ngaitahu.iwi.nz

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17 August 2023

Liz Brown
Chair
Te Taumutu Rūnanga

By email: Elizabeth.Brown@ngaitahu.iwi.nz; Liz.Brown@canterbury.ac.nz

Tēnā koe Liz

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Nāku iti noa, nā



Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

cc: taumutu@ngaitahu.iwi.nz;

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17 August 2023

Dardanelle McLean-Smith
Interim Chair
Te Rūnanga o Waihao

By email: dms.waihao@gmail.com

Tēnā koe Dardanelle

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Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

cc: Trudy@ngaitahu.iwi.nz; waihao.manager@ngaitahu.iwi.nz;

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Mayoral Forum**

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communities and a better quality of life, for all.*

17 August 2023

Jaleesa Panirau
Chair
Wairewa Rūnanga

By email: Jaleesa.Panirau@ngaitahu.iwi.nz

Tēnā koe Jaleesa

Resource Management Reform – Scoping for First Tranche Region

The Canterbury Mayoral Forum recently met to discuss the opportunity to be part of the scoping exercise for the resource management reform first tranche region process.

Taking into consideration the views of individual councils, as well as your own views that were shared with Environment Canterbury at your recent Te Rōpū Tuia meeting, we've met and discussed, and from our perspective we agree with you that Waitaha should not seek involvement at this stage.

This decision was not taken lightly and carefully considered all of the benefits that could come from participating in the first stage. It is important to the Mayoral Forum that any decision to commit must be widely supported and agreed. From our perspective the range of district and regional planning processes underway in Waitaha are putting pressure on our resources. We are also very aware of the wide range of pressures on your own resources.

Some councils would also prefer to observe and learn from those that participate in the scoping process so that their council, and the region, is well-placed to effectively implement the new system at the appropriate time.

Mayors standing together for Canterbury.

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C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

We will be advising the Ministry for the Environment of our decision.

Nāku iti noa, nā

A handwritten signature in blue ink, appearing to be 'Nigel Bowen', with a small dot at the end.

Nigel Bowen
Chair, Canterbury Mayoral Forum
Mayor, Timaru District Council

cc: wairewa@ngaitahu.iwi.nz

Canterbury Mayoral Forum

Date: 25 August 2023

Presented by: Secretariat

Visit by Minister James Shaw

Purpose

1. The purpose of this paper is to provide:
 - an agenda and briefing document for the visit by Minister Shaw
 - a summary of the Ministry for the Environment's (MfE) issues and options paper on community-led retreat to support the discussion with Minister Shaw, which was released on 15 August.

Recommendation

That the Canterbury Mayoral Forum:

- 1. note the agenda and briefing document for the visit by Minister Shaw, and the background information in the paper to support the discussion.**

Background

2. Following the meeting with Ministers in Wellington on 11 May, Minister Shaw agreed to meet again with the Forum to discuss climate change issues.
3. On 15 August Minister Shaw announced that he had asked Parliament's Environment Committee to undertake an inquiry into community-led retreat. To support the inquiry, MfE released an issues and options paper setting out the challenges in the current system and presenting a range of options for the future, considering who could make adaptation decisions, how they could decide, how the community could be involved, and how the costs could be shared. It also considers how a Te Tiriti-based system could work for iwi, hapū and Māori communities, especially for decisions affecting whenua and whānau.
4. The findings of the proposed inquiry will form part of the development of the Climate Change Adaptation Bill, which is now expected sometime in the next Parliamentary term.
5. The issue of managed retreat is a key one the Forum will discuss with the Minister during his visit. This paper provides some background and context to support this discussion.

Agenda and briefing document

6. The agenda and briefing document for the visit is appended as **Attachment 1**.
7. A copy of this has been provided to the Minister's office.

Issues and options paper

8. The paper is based around the key challenges for climate adaptation – the fact that there is no enduring and comprehensive system for community-led retreat, and the gaps that exist in our funding approach. The paper also considers two other related significant challenges – barriers to Māori participation and upholding Māori rights and interests, and the variable quality of risk assessments and local adaptation planning.
9. Chapters 5, 6 and 7 are likely to cover some of the issues the Forum may wish to discuss with the Minister. A summary of these is provided below.
10. **Chapter 5** of the document relates to **local adaptation planning** and highlights that there is an opportunity for the proposed inquiry into community-led retreat and adaptation funding to consider where central government direction could assist with local adaptation planning. It asks:
 - do you think there should be a requirement to undertake local adaptation planning? If so, should the trigger be based on the level of risk or something else?
 - what direction should central government provide on the local adaptation planning process?
 - do you think there should be a requirement to plan for different scenarios, such as changes in the level of risk or what happens if there is a disaster? Why or why not?
 - how can we make sure that local adaptation planning is inclusive and draws on community views?
 - who do you think should make decisions about the adaptation pathway we choose and why? How should others be involved in the process?
11. **Chapter 6** relates to **community-led retreat** and looks at the core options for a community-led retreat system as well as powers to enable community-led retreat. It asks:
 - what do you think are the most important outcomes and principles for community-led retreat?
 - do you prefer a voluntary system or a system that has a mix of voluntary and mandatory parts? Are there any other options?
 - do you agree that affected land should no longer be used at the end of a retreat process (with limited exceptions for things like ceremonial events, recreation, some agricultural or horticultural uses and mahinga kai gathering)? Why or why not?
 - do you think there should be any other exceptions? If so, what, and why?

- do you agree that powers are needed to ensure land is no longer used once a decision has been made to retreat? What powers do you consider are needed?
 - what do you think the threshold or trigger should be for withdrawing services once a decision has been made to retreat?
 - in what circumstances, if any, do you think decision-makers should be protected from liability?
12. **Chapter 7** focuses on **funding and financing**. It considers the current approach to funding adaptation and what might need to change, including how adaptation costs might be shared in the future. It asks:
- which parts of the current system work well and which do not? Are there any other issues with our current approach to adaptation funding?
 - what do you think are the most important outcomes and principles for funding adaptation?
 - in what circumstances (if any) do you think ratepayers and taxpayers should help people pay for the costs of adaptation?
 - in what circumstances should central government help councils to meet adaptation costs?
 - what are the benefits and challenges of providing financial support to people needing to retreat?
 - are there any other approaches for providing support to people needing to retreat that we should consider?
 - what are the benefits and challenges of providing financial support to businesses needing to retreat?
 - what should central government's initial funding priorities be and why? Which priorities are the most important and why?
 - how could central government communicate its investment priorities?
 - should funding priorities cover councils as well as central government?
 - how can the banking and insurance sectors help to drive good adaptation outcomes?
 - what solutions should be explored for funding and financing adaptation?
13. The paper's executive summary is appended as **Attachment 2**. The full issues and options paper is available at this link: <https://environment.govt.nz/publications/community-led-retreat-and-adaptation-funding-issues-and-options>.
14. A technical report, by the Managed Retreat Expert Working Group, has also been published. This is available at this link: <https://environment.govt.nz/publications/report-of-the-expert-working-group-on-managed-retreat-a-proposed-system-for-te-hekenga-rauora>.

Attachments

- Attachment 1: Agenda and briefing document for Minister Shaw visit
- Attachment 2: Executive summary of MfE's issues and options paper on community-led retreat

CANTERBURY Mayoral Forum

A strong regional economy with resilient, connected communities and a better quality of life, for all.

Agenda and briefing note

Meeting: Canterbury Mayoral Forum and Hon James Shaw, Minister of Climate Change Friday 25 August, 11.00am - 12.00pm Commodore Hotel, 449 Memorial Ave, Christchurch

AGENDA

Attendees	Minister James Shaw	
	Canterbury Mayoral Forum	Council Chief Executives
Timaru District	Mayor Nigel Bowen, Chair	Bede Carran
Hurunui District	Mayor Marie Black, Deputy Chair	Hamish Dobbie
Kaikōura District	Mayor Craig Mackle	Will Doughty
Waimakariri District	Mayor Dan Gordon	Jeff Millward
Christchurch District	Mayor Phil Mauger	Dawn Baxendale
Selwyn District	Mayor Sam Broughton	Sharon Mason
Ashburton District	Mayor Neil Brown	Hamish Riach
Waimate District	Mayor Craig Rowley	Stuart Duncan
Mackenzie District	Mayor Anne Munro	Angela Oosthuizen
Waitaki District	Mayor Gary Kircher	Alex Parmley
Environment Canterbury	Chair Peter Scott	Stefanie Rixecker
Guests		
Chatham Islands	Mayor Monique Croon	Owen Pickles
Secretariat	Maree McNeilly, Amanda Wall, Rosa Wakefield	
Discussion items		Lead
11.00	Welcome	Mayor Nigel Bowen
11.05	Update on Canterbury's collaborative work on climate change	Mayor Dan Gordon
11.10	Climate change adaptation <ul style="list-style-type: none"> adaptation legislation progress managed retreat flooding resilience 	Mayor Nigel Bowen
11.50	ETS Review - next steps	Mayor Nigel Bowen
11.55	Wrap up	Mayor Nigel Bowen

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Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikōura District Council • Mackenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

BRIEFING NOTE

1. Key topics for discussion are:
 - Canterbury’s collaborative work on climate change
 - climate change adaptation – the Climate Change Adaptation Bill, managed retreat policy, and flooding resilience
 - next steps for the ETS Review.
2. It is expected that climate change adaptation will likely provide the bulk of the discussion.
3. Information on each of the topics, along with relevant questions for discussion, is set out below.

Questions for discussion:

- what is the intended timeframe for the Climate Change Adaptation Bill to be introduced to the House?
- what will the consultation process as part of the proposed select committee inquiry into community-led retreat look like?
- what aspects of the bill have changed from what it was originally intended to cover as a result of the cyclone event earlier this year? Have any policy positions or preferences changed?
- with regard to managed retreat:
 - what are the expected responsibilities of local and central government likely to be in the managed retreat process, and how can this be shared appropriately and fairly?
 - how will a system to manage retreat be genuinely community-led?
 - if local government is expected to take on most of the costs, how will this be funded?
 - how will costs be shared between local government and asset owners, insurance companies, and banks?
- how can the Forum continue to advocate for funding for flooding resilience?
- other than the CERF, is the Government planning on any further public funding initiatives local government can access to support their communities’ climate goals?
- what are the next steps for the ETS Review, and what has the feedback been from the recent consultation on the discussion document?

Key topics for discussion

Update on Canterbury’s collaborative work on climate change

Climate change action planning

4. All Canterbury councils acknowledge climate change as a significant and long-term challenge and that we all share a role in driving solutions and adapting. In November 2022, The Canterbury Mayoral Forum endorsed a scope and approach for regional collaboration on climate action planning and the development of a Canterbury Climate Partnership Plan.
5. The Plan will detail how local government in Canterbury intends to work together to mitigate the causes and impacts of climate change in the region. Actions in the Plan will cover both

mitigation and adaptation and will be incorporated into council long term plans to ensure they are funded.

6. The strategic framework for the Plan is **attached**. The framework includes a vision, principles by which climate action planning in Canterbury will be approached, and strategic outcomes and objectives.
7. The Partnership Plan will be evidence-informed and will prioritise actions that will have the most impact, taking into account the needs and desires of our Treaty partners, coastal, rural and urban communities and environments.
8. The project team supporting the development of the Plan is nearing completion of key evidence base pieces to support climate action planning, including a regional greenhouse gas emission trajectory and inventory.
9. The finalised Plan will be considered and agreed by the Mayoral Forum in mid-2024.

Reducing emissions

10. For context, set out below are the key points the Forum made in its recent submission to the Climate Change Commission on its draft advice for the second emissions reduction plan:
 - ensuring iwi are appropriately resourced to engage in emissions reductions work with local and central government is strongly supported
 - gross emissions must be reduced for enduring climate change mitigation; adjustment of the ETS to support this outcome is needed
 - the second emissions reduction plan period is expected to include the introduction of resource management reform instruments, including the National Planning Framework, regional spatial strategies, and natural and built environment plans. Direction on low-emissions, climate-resilient urban form will need to be reflected in all of these instruments to be realised
 - climate change initiatives must incentivise afforestation that complements the freshwater and biodiversity outcomes that New Zealand seeks to achieve
 - the Equitable Transitions Strategy must be expanded to cover both mitigation and adaptation impacts, and must reflect the impact on rural communities
 - a more concrete and realistic pathway is needed to assist the pastoral sector to achieve the reductions required of it – including greater investment in science, research and innovation
 - the funding and planning systems for transport are not well-connected to those for urban development,
 - stronger coordination between central, regional and city/district entities is needed on emissions reductions initiatives
 - support is needed for local government in funding, financing, and investment decision-making to deliver on emissions budget targets.
11. The full submission is available on the Canterbury Mayoral Forum website at www.canterburymayors.org.nz/resources .

Climate change adaptation

Proposed select committee inquiry and Climate Change Adaptation Bill

12. The Forum notes that on 15 August the Minister announced he has asked the Environment Committee to undertake an inquiry into community-led retreat and adaptation funding, the outcomes of which would support development of the Climate Change Adaptation Bill in the next parliamentary term.
13. To support the proposed inquiry, the Ministry for the Environment released an issues and options paper looking at the current system and what new powers, roles and responsibilities might be needed to support community-led retreat, as well as how the costs of adaptation could be met. It also considers how a Te Tiriti-based adaptation system could work for iwi, hapū and Māori communities, and how lessons learned from past severe weather events and natural disasters might be considered for recoveries in the future.
14. The issues and options paper covers a wide range of matters of interest to the Forum, and is based around acknowledgement of the significant challenges that currently exist on this topic – there is no enduring and comprehensive system for community-led retreat at present, and there are large gaps in the funding approach.
15. The Forum is keen to understand from the Minister the rationale for proposing a select committee inquiry now, as opposed to developing the Bill for discussion this parliamentary term.
16. The Forum also wishes to understand more about the consultation process envisaged by the Minister as part of the select committee inquiry.
17. Canterbury has had its own experience with managed retreat in the Christchurch City and Waimakariri District following the 2010-11 earthquakes. The Forum trusts that the lessons learned from these experiences will help to inform the policy that will be developed within the Bill.
18. As well as managed retreat (discussed below), the Forum understands the planned adaptation legislation will also consider the range of other adaptation measures available – risk avoidance (locating developments away from hazard areas), protection (eg seawalls), accommodation (eg building houses on stilts). The Forum would like to see due consideration given to planning and funding for all adaptation options, not just managed retreat.
19. The Forum has previously submitted to the Government that the Climate Change Adaptation Bill must work in concert with the Natural and Built Environment Act and the Spatial Planning Act for all three pieces of legislation to be effective.

Managed retreat – responsibilities, process and funding

20. The Forum understands the bulk of the Climate Change Adaptation Bill will address the issue of managed retreat and will provide a framework for its process and principles. The issues and options paper to support a proposed select committee inquiry on community-led retreat covers a wide range of matters that need to be carefully considered.

21. Given the number of communities in Canterbury that are on the coast, near a river or on a floodplain, managed retreat is an issue that will likely affect many Canterbury towns, cities, rural communities, and marae.
22. The Forum supports the government being proactive in how managed retreat is considered as an adaptation option. Based on experiences in Waitaha/Canterbury, such as the red zoning after the 2010/11 Canterbury Earthquake Sequence, the Forum knows how incredibly stressful and complex for communities a relocation process can be, and for local government the need to balance community wellbeing and the provision of services in areas which have elevated levels of risk. Planning changes are not instantaneous, and from experience the Forum knows that people will remain in an area beyond when a plan says existing use should be extinguished.
23. There remain important questions about who will fund managed retreat, and the role of central and local government in the process:
 - what are the expected responsibilities of local and central government in the managed retreat process, and how can this be shared appropriately and fairly?
 - if local government is expected to take on most of the costs, how will this be funded?
 - how will costs be shared between local government and asset owners, insurance companies, and banks?
24. The Mayoral Forum has long been an advocate of locally-led decision-making and the principle of subsidiarity. Local government's role in the community and its strengths must be reflected in the new framework to ensure communities are at the heart of the process.
25. There are significant costs to local government of implementing managed retreat. There are costs arising from investigating and assessing the identification of areas, uses and activities which are at risk, and costs that arise from implementing the actions to relocate communities and provide for them elsewhere.
26. To ensure local government can implement managed retreat, an additional funding stream must be provided from a central source, rather than leaving authorities to raise funds from ratepayers or user pay services that are already under strain.
27. The process for determining areas to apply managed retreat to is also unclear. We expect the framework that is to be developed as part of the bill will set out a clear and workable framework that local government and communities can consider and work through.
28. Given the complexities of the topic, the Mayoral Forum would expect that, if a select committee inquiry commences, there will be an adequate submission period to allow meaningful and well thought out feedback by the community. We would also expect this to occur once the Bill is developed and considered by a select committee.

Adaptation example: Amberley Beach Coastal Adaptation Plan (Hurunui District Council)

29. In June 2023 the Hurunui District Council formally adopted the Amberley Beach Coastal Adaptation Plan¹. It is part of a wider climate change conversation with the district's coastal communities.
30. The Adaptation Plan was developed in partnership with the community over two and a half years. It was based on the Ministry for the Environment's Coastal Hazards and Climate Change Guidance 2017 but was adapted to be appropriate for Amberley Beach.
31. The Plan is flexible in nature so it can accommodate new information as it arises. The Plan will therefore be periodically reviewed and amended as required. The plan is not time-based, but trigger-based depending on climate change impacts.
32. The Plan contains a number of action options, including progressive relocation of the coastal bund protecting the town from the sea, rock revetment along the existing bund, an inundation bund around the settlement to prevent floodwaters entering the settlement from behind, and managed retreat (or a combination of these options).
33. There have been detailed conversations about the possibility of land banking and a potential land swap as an option to help facilitate managed retreat when, and if, required. This proposal is to be considered further as part of the implementation phase².

Regional flooding resilience

34. One in seven of New Zealand's residents live in areas that may be affected by floods. Flood protection infrastructure is our first line of defence, but ageing structures can no longer meet the levels of service needed to manage climate change impacts. Significant climate change-induced events across the country in recent years have highlighted the urgent need for a step change to the provision of flood risk resilience-improving infrastructure nationwide. Canterbury, with its 78,000km of rivers and streams, is very much at risk of significant future flooding events – it is when, not if, such an event occurs.
35. The Mayoral Forum continues to advocate for funding to implement the regional and unitary councils' 2019 business case on central and local government permanent co-investment in flood protection schemes³. The outcome sought from these co-investment decisions would be New Zealanders having assurance that suitable 'fit-for-the-future', risk-aligned, climate change resilient and environmentally sensitive flood protection schemes are in place throughout New Zealand. Permanent co-investment in flood protection shifts the focus from disaster relief and recovery towards mitigation of flood risks, while reducing long-term costs.

1

https://www.hurunui.govt.nz/repository/libraries/id:23wyoavbi17q9ssstcjd/hierarchy/Regulatory_Services/Coastal_conversations/Amberley_Beach/Amberley%20Beach%20CAP%20-%20FINAL.pdf

2

https://www.hurunui.govt.nz/repository/libraries/id:23wyoavbi17q9ssstcjd/hierarchy/Regulatory_Services/Coastal_conversations/Amberley-Beach-Managed-Retreat-Proposal.pdf

3 https://www.lgnz.co.nz/assets/Regional/002-Central-Government-Co-Investment-in-Flood-Protection-January-2022_ADVANCED-COPY-EMBARGOED-3PM-6-APR-22.pdf

36. The Forum was disappointed that the 2023 Budget did not include funding for the business case and in June wrote to the Minister of Finance, Minister for Regional Development, and Minister for Local Government to reiterate the importance of proactive funding for resilience to ensure Canterbury is prepared should an event like Cyclone Gabrielle hit tomorrow. Co-funding means the regional council and Canterbury's local authorities could get the work done much faster and therefore allow our communities to be much more prepared for when the next extreme event hits. A copy of this letter is **attached**.

Funding for climate actions

37. The Future for Local Government Review final report noted that a significant fund is needed for local government to support climate change adaptation activities⁴. It recommended that "Central government develops an intergenerational fund for climate change, with the application of the fund requiring appropriate regional and local decision-making."
38. When releasing the first National Adaptation Plan, it was noted that there would not be a single fund to support adaptation measures because various tools will be needed to manage different parts of climate change adaptation⁵.
39. Local government would value opportunities to access additional funding for climate actions. The funding needed is not just for implementing actions, but also for resourcing and building knowledge for planning and development phases, including support for communities to get involved. Other than the CERF, is the Government planning on any further public funding initiatives local government can access to support their communities' climate goals?

ETS Review

40. The Mayoral Forum previously submitted to the Climate Change Commission in support of separating the incentives for gross emissions reductions from those applying to forestry.
41. Now that the consultation period and discussion document on amending the ETS and redesigning the permanent forestry category has closed, the Forum would like to understand:
- whether the Minister can share a summary of the feedback that was provided on the four options proposed for changing the ETS
 - the make-up of the reference group that will be established to provide input to the review and independent assessments of its advice and recommendations
 - the next steps for the review.

Attachments:

- Attachment 1: Strategic framework for the Canterbury Climate Partnership Plan – see page 43 of pack

⁴ https://www.futureforlocalgovernment.govt.nz/assets/Uploads/DIA_17168_Te-Arotake_Final-report_17_DIGITAL.pdf.

⁵ <https://www.1news.co.nz/2022/08/03/nzs-first-climate-change-adaptation-plan-released/>

- Attachment 2: Copy of June letter to the Minister of Finance, Minister for Regional Development, and Minister for Local Government regarding funding for flooding resilience – see page 62 of pack



Te kimi kāinga rua ā-hapori me te tahua urutau: Ngā take me ngā kōwhiringa

Community-led retreat and adaptation funding: Issues and options



Ministry for the
Environment
Manatū Mō Te Taiao



Te Kāwanatanga o Aotearoa
New Zealand Government

Executive summary

This paper was written by the Ministry for the Environment to assist the proposed inquiry into community-led retreat and adaptation funding. Recommendations arising from the inquiry would support the development of the proposed Climate Change Adaptation Bill.

- Cyclone Gabrielle was one of the worst storms to strike Aotearoa New Zealand in living history.¹ Roads and homes were badly flooded and key state highways were cut off by landslides. Some communities were left without transport, power and a way to communicate. More than 10,000 people were displaced and 11 people died.
- These communities now face difficult choices about whether and how to rebuild. Councils will offer to buy homes in places where future risks cannot be managed. For those who choose to accept this offer, the retreat process will start.
- Climate change is increasing the risk of extreme weather events like Cyclone Gabrielle. Eventually, the risk in some places will become so great that it will no longer be safe to live there or affordable to rebuild after a disaster. In other places, land will disappear as it is reclaimed by the sea. The chance of a disaster in some places will increase over time from unlikely, to probable, to highly likely and perhaps eventually to certain.
- Some of the places at risk are large and highly populated, and the challenges and costs of adapting will be significant. Communities exposed to the highest risks, such as those near major rivers and the coast, will face particular challenges. Rural communities (where large amounts of land are used for business), and low-income communities, will be particularly vulnerable.
- Māori will be disproportionately impacted. Culturally significant sites will be threatened, as will the industries in which many Māori are employed and have assets. Māori have high levels of hardship already, and many hapori Māori live in areas at risk from flooding and sea-level rise.
- Whether, when and how to retreat from at-risk places are issues faced by communities in many countries. A typical approach allows communities to stay in place until a disaster forces them to leave. But this reactive approach is costly.
- The Government has taken steps to shift to proactive adaptation through the first national adaptation plan and resource management reforms. We now need to consider whether Aotearoa should develop an enduring system to enable retreat before a disaster.
- This paper seeks your views on the design of a comprehensive system for community-led retreat, including how we can maximise the choices people have once a decision has been made to retreat.
- At the same time, this paper seeks your views on how we can take up opportunities to improve our approach to risk assessment and local adaptation planning for all adaptation actions including retreat. Effective risk assessment and planning will be vital to support our future adaptation system, including making decisions about when to retreat and when to adapt in other ways.

¹ MetService. 2023. *Tropical Cyclone Gabrielle*. Retrieved 26 July 2023.

- This paper also seeks your views on how we can meet the costs of the actions we take to adapt. To lower costs for some, we will potentially increase costs for others. The costs can be met by those affected or third parties. Costs met by central government and councils are essentially costs paid by tax and ratepayers. Whenever central government and councils help to fund adaptation, we need to make sure we are making good adaptation decisions that address risks and minimise impacts and costs.
- Finally, this paper seeks your views on how we can remove barriers to Māori participation in adaptation and ensure that Māori rights and interests are upheld under our future adaptation system.

Figure 1: Adaptation and community-led retreat

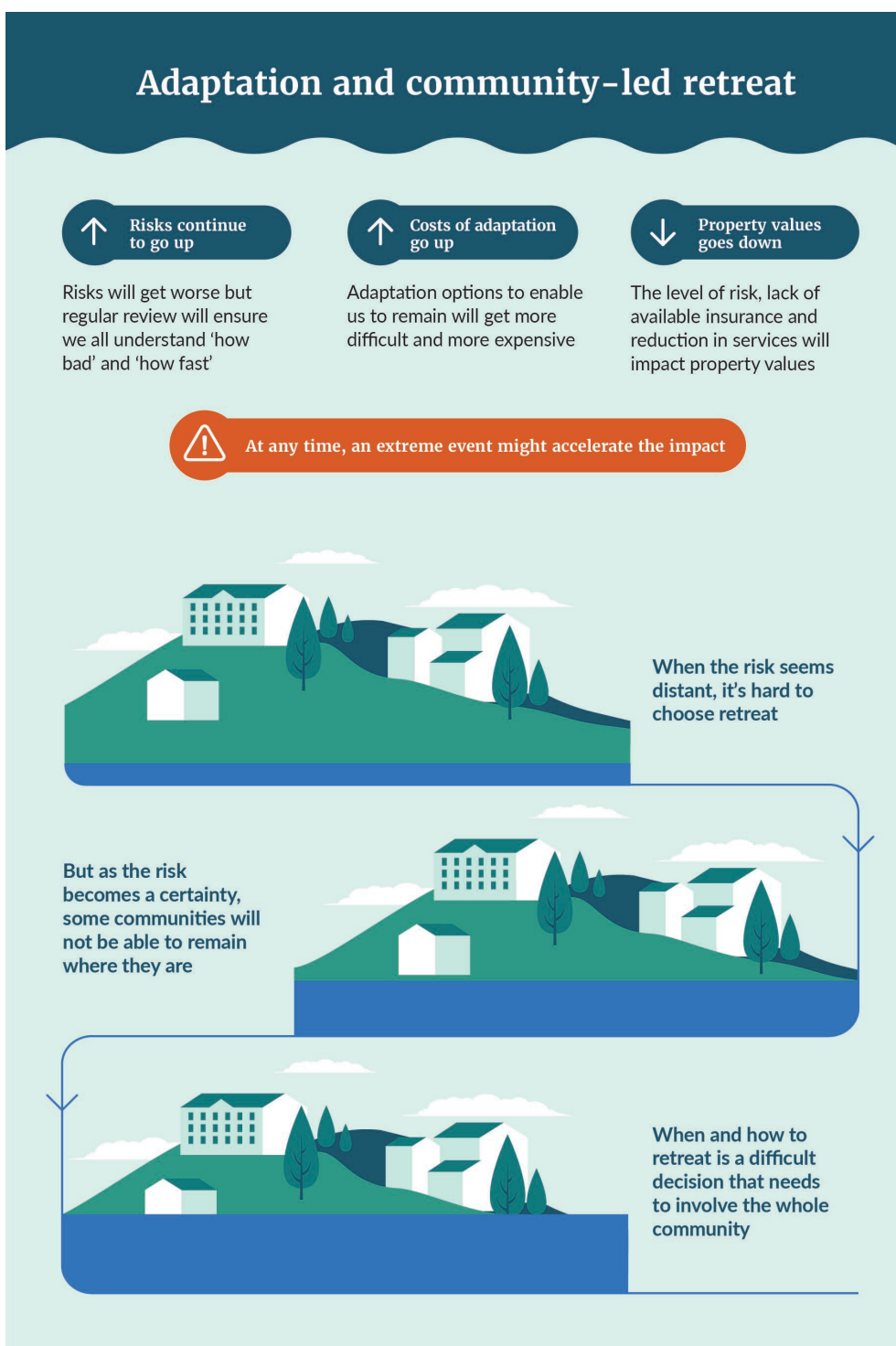


Table 1: Chapter-by-chapter summary

	Chapter	Summary
1.	Context	<ul style="list-style-type: none"> • We have been taking action to adapt, for example, through the first national adaptation plan, national climate change risk assessment and resource management reforms. • Two significant gaps remain relating to community-led retreat and adaptation funding.
2.	The need for change	<ul style="list-style-type: none"> • This paper considers four challenges for adaptation: <ul style="list-style-type: none"> – barriers to Māori participation and upholding Māori rights and interests – variable quality of risk assessments and local adaptation planning – no enduring and comprehensive system for community-led retreat – gaps in our funding approach.
3.	Te Tiriti-based adaptation	<ul style="list-style-type: none"> • Iwi, hapū and Māori are disproportionately affected by climate change. • Te ao Māori and local mātauranga should be central to the development of risk assessments and adaptation planning at place. • The Crown must proactively work with iwi, hapū and Māori to uphold Māori rights and interests, including through protecting Māori land and upholding Treaty settlements. • Space should be created for iwi, hapū and Māori to have rangatiratanga over their whenua and taonga katoa in a Tiriti-based adaptation system.
4.	Risk assessment	<ul style="list-style-type: none"> • Risk assessment is the first step in adapting and is essential for understanding the risks we face. • National direction under resource management legislation could be used to provide direction to councils on risk assessments, so they are more consistent and comprehensive.
5.	Local adaptation planning	<ul style="list-style-type: none"> • Once a region has identified its risks, it will need to focus on areas that are high priority for adaptation. • Direction from central government could strengthen local adaptation planning. • Local adaptation planning could include how actions will change if there is a disaster. • We need a process for deciding between retreat and other adaptation options.
6.	Community-led retreat	<ul style="list-style-type: none"> • New powers are needed to enable community-led retreat, including for the ownership, control, use, acquisition and retirement of land. • The exact powers needed will depend on the system we design, including which parts are voluntary and which are not, and how we maximise choice.
7.	Funding and financing	<ul style="list-style-type: none"> • We need to consider how adaptation costs should be shared by individuals, households, businesses, councils and central government. • Where central government has a role, it may be helpful to clarify its funding priorities. • Possible initial priorities include: property-level retreat funding; home resilience funding; flood protection; and a dedicated fund for iwi, hapū and Māori. • Options for funding range from the current state (where the central government spends on a case-by-case basis) to a long-term fund covering a full range of adaptation costs.
8.	Adapting through recovery	<ul style="list-style-type: none"> • Pre-disaster adaptation is both similar and different to post-disaster adaptation. • The enduring adaptation system could potentially be used to guide swift decision-making on adaptation in the immediate aftermath of a disaster. • Some flexibility may still be needed to reflect the particular needs of disaster recovery.